

GREENE COUNTY, NEW YORK

**Financial Statements and Required Reports
Under the Uniform Guidance as of
December 31, 2016
with
Independent Auditor's Report**

Bonadio & Co., LLP
Certified Public Accountants

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INDEPENDENT AUDITOR'S REPORT

September 21, 2017

To the County Legislature of
Greene County, New York:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, the aggregate remaining fund information, and budgetary comparison for the general fund of Greene County, New York (the County), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents. We did not audit the financial statements of Greene County Soil and Water Conservation District, Greene County Industrial Development Agency, or Greene Tobacco Asset Securitization Corporation, which represent 100 percent, of the respective assets, net position, and revenues of the aggregate discretely presented component units.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Greene County Soil and Water Conservation District, Greene County Industrial Development Agency, or Greene Tobacco Asset Securitization Corporation, which represent 100 percent, of the respective assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Greene County Soil and Water Conservation District, Greene Industrial Development Agency, and Greene Tobacco Asset Securitization Corporation, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control.

(Continued)

INDEPENDENT AUDITOR'S REPORT (Continued)

Auditor's Responsibility (Continued)

Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Greene County, New York, as of December 31, 2016, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of funding progress – other post-employment benefits plan, schedule of proportionate share of net pension liability (asset), and schedule of contributions – pension plans be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by as required by *Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining nonmajor fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 21, 2017, on our consideration of the Greene County, New York's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Greene County, New York's internal control over financial reporting and compliance.

GREENE COUNTY, NEW YORK

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) FOR THE YEAR ENDED DECEMBER 31, 2016

This Management Discussion and Analysis (MD&A) of Greene County, New York (County) provides a financial performance overview of the County's financial activities for the year ended December 31, 2016. This document should be read in conjunction with the County's financial statements.

Following this MD&A are the basic financial statements of the County together with the notes thereto, which are essential to a full understanding of the data contained in the financial statements.

The County has a land area of 653 square miles, a population of approximately 49,000, and is located in eastern New York State. Its northern and southern boundaries are the Counties of Albany and Ulster respectively. Its western and eastern boundaries are the County of Delaware and the Hudson River, respectively. The County includes 14 towns and 5 villages including the Village of Catskill. The County is part of the Albany-Schenectady-Troy Metropolitan Statistical Area and is primarily agricultural and residential with some industrial and commercial properties.

GOVERNMENTAL ORGANIZATION

The County was founded in 1800 and the County seat is located in the Village of Catskill. The legislative body is the County Legislature, which consists of fourteen Legislators. The presiding officer is the Chairman of the Legislature appointed for a one-year term by the County Legislature.

Additional County offices are the County Clerk, District Attorney, Treasurer and Sheriff. The County Legislature appoints the Commissioner of Social Services, Public Works Commissioner, County Attorney, Budget Officer, Compliance Officer and the Clerk of the Board.

FINANCIAL HIGHLIGHTS

- The County's governmental net position increased \$5,406,202 as a result of this year's activity, which is illustrated in the Statement of Activities.
- The County's \$98,209,137 in governmental expenses were partially funded with charges for services of \$15,996,932 and operating grants of \$25,417,651 and general revenues of \$58,810,181, which is illustrated in the Statement of Activities.
- The 2016 final budget planned for a reduction in the General Fund balance of \$3,166,695; however, the County's actual revenues exceeded actual expenditures by \$5,297,080 resulting in not using the appropriated amount, which is illustrated in the Combined Statement of Revenue, Expenditures, Encumbrances, and Changes in Fund Equity - Budget and Actual - General Fund.
- The Net Other Post Employment Benefit Plan (OPEB) obligation for the County as of December 31, 2016 increased \$6,011,000, which is detailed in the notes to the financial statements.

USING THIS ANNUAL REPORT

This annual report consists of a set of financial statements and notes. The Statement of Net Position and the Statement of Activities provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Fund financial statements begin thereafter. For governmental activities, these statements tell how these services were financed in the short-term, as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by providing information about the County's most significant funds. The remaining statements provide financial information about activities for which the County acts solely as a trustee or agent for the benefit of those outside of the government.

REPORTING THE COUNTY AS A WHOLE

Our analysis of the County as a whole begins with the Statement of Net Position. One of the most important questions asked about the County's finances is, "Is the County, as a whole, better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the County as a whole and about its activities in a manner that helps answer this question. These statements include all assets and, deferred outflows of resources and deferred inflows of resources, liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenue and expenses are taken into account regardless of when cash is received or paid.

These two statements report the County's net position and changes in them. You can think of the County's net position – the difference between assets/deferred outflows of resources, and liabilities/deferred inflows of resources – as one way to measure the County's financial health, or financial position. Over time, increases or decreases in the County's net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the County's property tax base and the condition of the County's roads, to assess the overall health of the County.

In the Statement of Net Position and the Statement of Activities, we divide the County into two kinds of activities:

- Governmental activities – Most of the County's basic services are reported here, including public safety, public works, economic assistance, health, parks, and general support. Property taxes, sales taxes, franchise fees, and state and federal grants finance most of these activities.
- Component units – The County includes three separate legal entities in its report – the Greene County Soil and Water Conservation District, the Greene Industrial Development Corporation, and the Greene Tobacco Asset Securitization Corporation. Although legally separate, these "component units" are important because the County is financially accountable for them. Information included in the accompanying financial statements regarding the component units has been derived from separately issued audited financial statements, which can be obtained from the Greene County Treasurer's Office.

REPORTING THE COUNTY'S MOST SIGNIFICANT FUNDS

Our analysis of the County's major funds provides detailed information about the most significant funds – not the County as a whole. Some funds are required to be established by State law or by bond covenants. Additionally, the County Legislature may establish other funds to help it control and manage resources for particular purposes. The County has three types of funds – Governmental, Fiduciary, and Proprietary.

- Governmental funds – Most of the County's basic services are reported in Governmental Funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for expenditure. These funds are reported using the modified accrual method of accounting, which measures cash and all other financial assets that can readily be converted to cash, as well as liabilities that will be paid using these resources. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be expended in the near future to finance the County's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Positions and the Statement of Activities) and governmental funds in reconciliations to the fund financial statements.
- Fiduciary funds - Used to account for assets held by the County as an agent for individuals, private organizations, other governmental units, and/or other funds.
- Proprietary funds – When the County charges customers for the services it provides – whether to outside customers or to other units of the County – these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the County's enterprise fund (a component of proprietary funds) is the same as the business-type activities we report in the government-wide statements, but provide more detail and additional information, such as cash flows, for proprietary funds.

THE COUNTY AS A WHOLE

The County's combined net position increased from \$105,946,382 to \$111,352,584. Net position may serve over time as one useful indicator of a government's financial condition. This reflects an increase over the 2015 net position amount. The County recorded \$43,858,963 in net Other Post Employment Benefit liability at December 31, 2016. A significant portion of the County's net position is capital assets (e.g. land, buildings, infrastructure, machinery, and equipment) less any related outstanding debt used to acquire those assets. The County uses these assets to provide services to citizens; consequently, these assets are not available for future spending. Program expenses in 2016 for the County's Governmental Activities were \$98,209,137.

THE COUNTY AS A WHOLE (Continued)

Our analysis below focuses on the net position (Table 1) and changes in net position (Table 2) of the County's governmental and business-type activities.

Table 1 Net Position (In Millions)

	Governmental Activities		Percent Change
	<u>2016</u>	<u>2015</u>	
Current and other assets	\$ 58.7	\$ 52.9	11%
Capital assets	<u>140.8</u>	<u>136.7</u>	3%
Total assets	<u>199.5</u>	<u>189.6</u>	5%
Deferred outflows of resources	<u>16.9</u>	<u>3.6</u>	369%
Other liabilities	18.5	19.8	-7%
Long-term debt outstanding	<u>81.5</u>	<u>64.1</u>	27%
Total liabilities	<u>100.0</u>	<u>83.9</u>	19%
Deferred inflows of resources	<u>5.1</u>	<u>3.3</u>	55%
Net position:			
Investment in capital assets	124.9	119.7	4%
Restricted	0.3	0.8	-63%
Unrestricted	<u>(13.9)</u>	<u>(14.5)</u>	4%
Total net position	<u>\$ 111.3</u>	<u>\$ 106.0</u>	5%

THE COUNTY AS A WHOLE (Continued)

Table 2 Changes in Net Position (In Millions)

	Governmental Activities		Percent Change
	<u>2016</u>	<u>2015</u>	
Program revenue:			
Charges for services	\$ 16.0	\$ 16.2	-1%
Operating grants	25.4	23.7	7%
Capital grants	3.4	4.2	-19%
General revenue:			
Property taxes	27.3	26.7	2%
Other taxes	30.7	30.3	1%
Other general revenue	<u>0.8</u>	<u>1.5</u>	-47%
Total revenue	<u>103.6</u>	<u>102.6</u>	1%
Program expenses:			
General governmental support	12.0	12.9	-7%
Education	6.9	6.8	1%
Public safety	13.4	13.2	2%
Health	9.5	6.6	44%
Transportation	17.6	18.1	-3%
Economic Assistance and Opportunity	30.5	31.5	-3%
Culture and recreation	0.4	0.4	0%
Home and community services	7.3	7.2	1%
Debt service	<u>0.6</u>	<u>0.8</u>	-25%
Total expenses	<u>98.2</u>	<u>97.5</u>	1%
Change in net position	<u>\$ 5.4</u>	<u>\$ 5.1</u>	6%

THE COUNTY AS A WHOLE (Continued)

Table 3 presents the cost of each of the County’s five largest governmental programs: economic assistance and opportunity, public safety, general support, transportation, and health – as well as each program’s net cost (total cost less revenue generated by the activities). The net cost shows the financial burden that was placed on the County’s taxpayers by each of these functions.

Table 3
Governmental Activities (In Millions)

	2016		2015	
	<u>Total Cost of Services</u>	<u>Net Cost of Services</u>	<u>Total Cost of Services</u>	<u>Net Cost of Services</u>
Economic Assistance and Opportunity	\$ 30.5	\$ 13.9	\$ 31.5	\$ 15.9
Public safety	13.4	7.9	13.2	7.5
General support	12.0	7.5	12.9	8.4
Transportation	17.6	12.2	18.1	12.0
Home and Community Services	7.3	4.8	7.2	2.2
All others	<u>17.4</u>	<u>7.1</u>	<u>14.6</u>	<u>7.4</u>
Totals	<u>\$ 98.2</u>	<u>\$ 53.4</u>	<u>\$ 97.5</u>	<u>\$ 53.4</u>

THE COUNTY’S FUNDS

As the County completed the year, its governmental funds (as presented in the balance sheet) reported a combined fund balance of \$30,619,352, which was \$6,066,724 greater than last year’s total of \$24,552,628. Included in this year’s total change in fund balance are current surpluses of \$5,297,080, \$932,563, and \$453,904 in the County’s General Fund and County Road Fund, and Community Development Fund, respectively. The County budgeted for a \$3,166,695 deficit in the General Fund for 2016. Fund balance is traditionally used within the budget formula and balance the budget.

THE COUNTY'S FUNDS (Continued)

An overview of the Governmental Funds results for 2016 follows. This includes more detailed information about sources and uses of funds.

**Table 4 - Governmental Funds
Summary of Revenue and Expenditures (In Millions)**

	2016		2015	
	Revenue	% of Total	Revenue	% of Total
Real property taxes	\$ 23.60	23.2%	\$ 23.13	22.9%
Real property tax items	3.14	3.1%	3.26	3.2%
Sales and use taxes	30.74	30.2%	30.31	30.0%
Departmental income	13.25	13.0%	13.63	13.5%
Intergovernmental charges	1.24	1.2%	1.15	1.1%
Use of money and property	0.07	0.1%	0.07	0.1%
Licenses and permits	0.06	0.1%	0.05	0.0%
Fines and forfeitures	0.31	0.3%	0.30	0.3%
Sale of property and comp. for loss	0.44	0.4%	0.64	0.6%
Miscellaneous local sources	0.22	0.2%	0.70	0.7%
State aid	16.21	15.9%	15.23	15.1%
Federal aid	12.60	12.3%	12.64	12.5%
Total revenue	\$ 101.88	100.0%	\$ 101.11	100.0%
	2016	2016	2015	2015
	Expenditures	% of Total	Expenditures	% of Total
General governmental support	\$ 7.38	7.7%	\$ 7.6	7.8%
Education	6.87	7.2%	6.64	6.8%
Public safety	9.16	9.6%	9.75	10.0%
Health	7.76	8.1%	7.45	7.6%
Transportation	12.05	12.6%	12.52	12.8%
Economic Assistance and Opportunity	27.56	28.8%	27.24	28.0%
Culture and recreation	0.30	0.3%	0.35	0.4%
Home and community services	6.38	6.7%	6.39	6.6%
Employee benefits	16.07	16.6%	16.99	17.4%
Debt service - principal	1.75	1.8%	1.72	1.8%
Debt service - interest	0.53	0.5%	0.76	0.8%
Total expenditures	\$ 95.81	100.0%	\$ 97.4	100.0%

GENERAL FUND BUDGETARY HIGHLIGHTS

Actual charges to appropriations (expenditures) were \$6,558,476 less than the final budget amounts. The most significant favorable variances occurred in general government support (\$1,002,671), public safety (\$1,344,713), economic assistance and opportunity (\$1,983,944), and home and community services (\$987,736), where their budgets exceeded actual expenditures by the amounts indicated.

Resources available for appropriation were \$2,153,766 greater than the final budgeted amount. The most significant favorable variance occurred in the County's sales and use tax items which exceeded budgeted amounts by \$1,735,748. This is the result of the county budgeting conservatively for sales tax. Because the County calculated the town and village distribution amounts based upon the conservative County portion, there was a doubling effect on the variance. The most significant unfavorable variances for revenue occurred in State Aid, which was \$694,166 lower than the amended budgeted amount and in Federal Aid which was \$160,149 lower than expected. These variances were primarily a result of the change in state budgetary cut backs in aid for social services programs. There were no other significant unfavorable variances to discuss.

The final 2016 budget planned on a reduction in the General Fund balance of \$3,166,695; however, the actual operating surplus of \$5,297,080, resulted in a budget surplus of \$8,463,775, which is explained in the above analysis.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At December 31, 2016, the County had \$140,770,817 invested in a broad range of capital assets including equipment, buildings, roads, and bridges (see Table 5 below).

Table 5 Capital Assets at Year End (In Millions)

	Governmental <u>Activities</u>		Percent <u>Change</u>
	<u>2016</u>	<u>2015</u>	
Land and land improvements	\$ 2.1	\$ 2.0	5%
Buildings and improvements	53.0	53.0	0%
Machinery and equipment	17.1	16.6	3%
Infrastructure	211.5	198.6	6%
Construction work in progress	6.0	9.7	-38%
Accumulated depreciation	<u>(148.9)</u>	<u>(143.2)</u>	4%
Totals	<u>\$ 140.8</u>	<u>\$ 136.7</u>	3%

CAPITAL ASSET AND DEBT ADMINISTRATION (Continued)

Debt

At year-end, the County had \$15,852,516 in bonds outstanding versus \$17,025,000 last year.

The County's other significant long-term liabilities consist of \$3,154,993 compensated absences, which represents vacation and sick pay due to eligible employees upon termination, Net pension liabilities resulting from GASB 68 and 71 of \$15,776,549 and \$43,858,963 of other post-employment benefits which represents the accrual for benefits other than pensions due employees upon termination.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The County, like many other counties in New York State, is continually challenged on a fiscal level by the increases of unpredictable and extraordinary mandated expenses such as retirement costs, fuel and energy costs, snow removal, storm sewer management and health and liability insurance premium increases. These factors combined with the economic downturn that continues throughout the State have adversely affected our County, and it is because of these increasing costs and factors that the preparation of the 2016 budget was very difficult.

In late June of 2011, the New York State Legislature approved to limit the annual growth of local property taxes to 2 percent or the rate of inflation. Several counties will be considering future budgets that call for property-tax increases several times the 2 percent limit due to the cost of providing services mandated by the state, like Medicaid and welfare programs, that are rising faster than the 2 percent cap. The cap also limits municipalities in improving its infrastructure such as roads and bridges, and capital improvements to water, sewer and public safety departments. The State Legislature must pass meaningful mandate relief and redefine the provisions of the tax cap in order to implement actual property tax reductions to our residents.

As in previous years, the County is required to pay the five villages and ten local school districts the unpaid 2015-2016 taxes by April 1, 2017. The amount due to schools, \$8,594,822, could further strain our cash reserves, depending on the status of property tax collection returns from the town tax collectors at that time. In April 2017, the County paid out an additional \$550,410 to villages in the County.

Our overall goal for fiscal year 2017 is to maintain continuous service to the residents of the County and where possible enhance services and keep any cost increase at a minimum. The County remains optimistic to maintain its level of services, minimize property tax increases and prevent reduction in County personnel.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the:

Greene County
County Administrators Office
411 Main Street
Catskill, NY 12414
(518) 719-3270

GREENE COUNTY, NEW YORK

**STATEMENT OF NET POSITION
DECEMBER 31, 2016**

	Governmental <u>Activities</u>	Component <u>Units</u>
ASSETS:		
CURRENT ASSETS:		
Cash	\$ 28,001,910	\$ 9,330,787
Restricted cash	333,078	-
Investments - Restricted	-	680,180
Inventory	-	3,473
Taxes receivable, net of allowance for doubtful accounts	14,730,762	-
Accounts receivable	3,184,588	739,039
Tobacco settlement receivable	-	674,118
State and federal receivables, net of allowance for uncollectible amounts	8,952,803	-
Due from other governments	308,138	70,867
Due from fiduciary funds	135,904	-
Prepaid expenses	553,598	41,950
Real property held for resale or development	-	3,053,659
Notes receivable	<u>2,527,085</u>	<u>-</u>
Total current assets	<u>58,727,866</u>	<u>14,594,073</u>
NONCURRENT ASSETS:		
Capital assets, net	<u>140,770,817</u>	<u>34,210</u>
Total noncurrent assets	<u>140,770,817</u>	<u>34,210</u>
Total assets	<u>199,498,683</u>	<u>14,628,283</u>
DEFERRED OUTFLOWS OF RESOURCES:		
Deferred outflows of resources - pensions	16,381,894	129,469
Deferred outflows of resources - bond refunding	<u>471,356</u>	<u>-</u>
Total deferred outflows of resources	<u>16,853,250</u>	<u>129,469</u>
Total assets and deferred outflows of resources	<u>\$ 216,351,933</u>	<u>\$ 14,757,752</u>
LIABILITIES:		
CURRENT LIABILITIES:		
Accounts payable	\$ 3,848,119	\$ 46,250
Accrued expenses	981,053	73,280
Bonds payable, current portion	1,715,000	59,705
Due to other governments	9,191,888	4,774
Due to Employee Retirement System	2,717,035	-
Unearned revenue	<u>-</u>	<u>901,111</u>
Total current liabilities	<u>18,453,095</u>	<u>1,085,120</u>
LONG-TERM LIABILITIES:		
Bonds and notes payable	14,137,516	13,899,404
Compensated absences	3,154,993	-
Judgments and claims	569,545	-
Workers' compensation liability	3,974,635	-
Net pension liability	15,776,549	104,581
Other post employment benefits	<u>43,858,963</u>	<u>-</u>
Total long-term liabilities	<u>81,472,201</u>	<u>14,003,985</u>
Total liabilities	<u>99,925,296</u>	<u>15,089,105</u>
DEFERRED INFLOWS OF RESOURCES:		
Community development loan repayments	2,527,085	-
Deferred inflows of resources - pensions	<u>2,546,968</u>	<u>12,697</u>
Total deferred inflows of resources	<u>5,074,053</u>	<u>12,697</u>
Total liabilities and deferred inflows or resources	<u>\$ 104,999,349</u>	<u>\$ 15,101,802</u>
NET POSITION:		
Investment in capital assets	\$ 124,918,301	\$ -
Restricted	336,112	-
Unrestricted	<u>(13,901,829)</u>	<u>(344,050)</u>
TOTAL NET POSITION	<u>\$ 111,352,584</u>	<u>\$ (344,050)</u>

The accompanying notes are an integral part of these statements.

GREENE COUNTY, NEW YORK

**STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Program Revenue				Net (Expense) Revenue and Changes in Net Position	
	Expenses	Charges for Services	Operating Grants	Capital Grants	Governmental Activities	Component Units
PRIMARY GOVERNMENT:						
Governmental activities:						
General governmental support	\$ 11,956,305	\$ 1,817,237	\$ 2,631,837	\$ -	\$ (7,507,231)	
Education	6,943,795	1,690,338	2,448,055	-	(2,805,402)	
Public safety	13,394,826	2,219,372	3,259,931	-	(7,915,523)	
Health	9,491,684	1,910,609	2,767,064	-	(4,814,011)	
Transportation	17,606,741	-	2,042,959	3,390,575	(12,173,207)	
Economic Assistance and Opportunity	30,498,178	6,715,488	9,887,023	-	(13,895,667)	
Culture and recreation	372,938	73,239	106,069	-	(193,630)	
Home and community services	7,319,101	1,570,649	2,274,713	-	(3,473,739)	
Interest	<u>625,569</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(625,569)</u>	
Total governmental activities	98,209,137	15,996,932	25,417,651	3,390,575	(53,403,979)	
COMPONENT UNITS:						
Soil and Water Conservation District	2,041,222	2,135,620	66,335	-		160,733
Industrial Development Agency	1,082,490	466,592	-	-		(615,898)
Tobacco Asset Securitization Corporation	<u>807,374</u>	<u>-</u>	<u>-</u>	<u>-</u>		<u>(807,374)</u>
Total component units	<u>\$ 3,931,086</u>	<u>\$ 2,602,212</u>	<u>\$ 66,335</u>	<u>\$ -</u>		<u>\$ (1,262,539)</u>
GENERAL REVENUE:						
Real property taxes					22,134,357	\$ -
Real property tax items					5,116,641	-
Sales and use taxes					30,735,748	-
Tobacco settlement revenue					-	758,071
Sale of property and compensation for loss					436,117	-
Use of money and property					73,968	31,392
Other sources					<u>313,350</u>	<u>41,887</u>
Total general revenue					<u>58,810,181</u>	<u>831,350</u>
Change in net position					5,406,202	(431,189)
Total net position - beginning of year, previously reported					105,946,382	87,139
Cumulative effect of change in accounting principle					<u>-</u>	<u>-</u>
Net position - beginning of year, as restated					<u>105,946,382</u>	<u>87,139</u>
Net position - end of year					<u>\$ 111,352,584</u>	<u>\$ (344,050)</u>

The accompanying notes are an integral part of these statements.

GREENE COUNTY, NEW YORK

**BALANCE SHEET - GOVERNMENTAL FUNDS
DECEMBER 31, 2016**

	<u>General</u>	<u>Capital Projects</u>	<u>Non-Major Funds</u>	<u>Total</u>
ASSETS:				
Cash	\$ 21,934,476	\$ 918,345	\$ 4,679,885	\$ 27,532,706
Restricted cash	333,050	-	3,062	336,112
Taxes receivable, net of an allowance for uncollectible taxes	14,632,631	-	-	14,632,631
Accounts receivable	3,140,632	-	43,956	3,184,588
Due from other funds	2,376,931	-	2,469,436	4,846,367
State and federal receivables	6,331,401	2,427,730	193,672	8,952,803
Due from other governments	308,138	-	-	308,138
Prepaid expenditures	455,860	-	97,738	553,598
Notes receivable	-	-	2,527,085	2,527,085
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total assets	<u>\$ 49,513,119</u>	<u>\$ 3,346,075</u>	<u>\$ 10,014,834</u>	<u>\$ 62,874,028</u>
LIABILITIES:				
Accounts payable	\$ 3,037,939	\$ 333,607	\$ 384,527	\$ 3,756,073
Due to ERS	2,418,158	-	298,877	2,717,035
BAN payable	-	-	-	-
Due to other funds	357,728	3,088,913	834,553	4,281,194
Due to other governments	9,156,460	5,840	29,588	9,191,888
Accrued liabilities	908,071	-	-	908,071
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total liabilities	<u>15,878,356</u>	<u>3,428,360</u>	<u>1,547,545</u>	<u>20,854,261</u>
DEFERRED INFLOWS OF RESOURCES:				
Community development loan repayments	-	-	2,527,085	2,527,085
Unearned revenue - PILOT	1,874,631	-	-	1,874,631
Unearned revenue - delinquent property taxes	6,998,699	-	-	6,998,699
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total deferred inflows of resources	<u>8,873,330</u>	<u>-</u>	<u>2,527,085</u>	<u>11,400,415</u>
FUND BALANCE:				
Nonspendable				
Prepaid expenditures	455,860	-	97,738	553,598
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total nonspendable fund balance	<u>455,860</u>	<u>-</u>	<u>97,738</u>	<u>553,598</u>
Restricted				
Restricted for liability	78,984	-	-	78,984
Restricted for repairs	-	-	-	-
Restricted for debt service	254,066	-	3,062	257,128
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total restricted fund balance	<u>333,050</u>	<u>-</u>	<u>3,062</u>	<u>336,112</u>
Assigned				
Appropriated for subsequent years expenditures	2,075,000	-	650,000	2,725,000
Unappropriated	196,057	-	167,488	363,545
Other assigned	7,545,507	-	5,021,916	12,567,423
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total assigned fund balance	<u>9,816,564</u>	<u>-</u>	<u>5,839,404</u>	<u>15,655,968</u>
Unassigned				
	14,155,959	(82,285)	-	14,073,674
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total fund balance (deficit)	<u>24,761,433</u>	<u>(82,285)</u>	<u>5,940,204</u>	<u>30,619,352</u>
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total liabilities, deferred inflows of resources, and fund balance	<u>\$ 49,513,119</u>	<u>\$ 3,346,075</u>	<u>\$ 10,014,834</u>	<u>\$ 62,874,028</u>

The accompanying notes are an integral part of these statements.

GREENE COUNTY, NEW YORK

**STATEMENT OF REVENUE, EXPENDITURES, AND CHANGE IN FUND BALANCE - GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	<u>General</u>	<u>Capital Projects</u>	<u>Non-Major Funds</u>	<u>Total</u>
REVENUE:				
Real property taxes	\$ 23,598,620	\$ -	\$ -	\$ 23,598,620
Real property tax items	3,143,950	-	-	3,143,950
Sales and use taxes	30,735,748	-	-	30,735,748
Departmental income	12,713,878	-	536,322	13,250,200
Intergovernmental charges	252,575	-	990,820	1,243,395
Use of money and property	72,882	-	1,086	73,968
Licenses and permits	56,460	-	-	56,460
Fines and forfeitures	314,183	-	-	314,183
Sale of property and compensation for loss	98,457	-	337,660	436,117
Miscellaneous local sources	123,246	875	94,220	218,341
State aid	13,884,790	239,459	2,088,656	16,212,905
Federal aid	<u>9,282,975</u>	<u>3,151,116</u>	<u>161,230</u>	<u>12,595,321</u>
 Total revenue	 <u>94,277,764</u>	 <u>3,391,450</u>	 <u>4,209,994</u>	 <u>101,879,208</u>
 EXPENDITURES:				
General governmental support	7,382,825	-	-	7,382,825
Education	6,867,280	-	-	6,867,280
Public safety	9,016,565	-	142,448	9,159,013
Health	7,762,164	-	-	7,762,164
Transportation	-	3,930,702	8,123,762	12,054,464
Economic Assistance and Opportunity	27,282,779	-	275,606	27,558,385
Culture and recreation	297,545	2,570	-	300,115
Home and community services	6,381,022	-	-	6,381,022
Employee benefits	13,612,863	-	2,458,087	16,070,950
Debt service - principal	1,239,600	-	510,400	1,750,000
Debt service - interest	<u>355,166</u>	<u>-</u>	<u>171,100</u>	<u>526,266</u>
 Total expenditures	 <u>80,197,809</u>	 <u>3,933,272</u>	 <u>11,681,403</u>	 <u>95,812,484</u>
 EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	 <u>14,079,955</u>	 <u>(541,822)</u>	 <u>(7,471,409)</u>	 <u>6,066,724</u>
 OTHER SOURCES (USES):				
Proceeds from issuance of refunding bonds	8,979,692	-	-	8,979,692
Payment to escrow agent	(8,979,692)	-	-	(8,979,692)
Interfund transfers in	4,536	116,452	8,918,720	9,039,708
Interfund transfers (out)	<u>(8,787,411)</u>	<u>(5,682)</u>	<u>(246,615)</u>	<u>(9,039,708)</u>
 Total other sources (uses)	 <u>(8,782,875)</u>	 <u>110,770</u>	 <u>8,672,105</u>	 <u>-</u>
 CHANGE IN FUND BALANCE	 5,297,080	 (431,052)	 1,200,696	 6,066,724
 FUND BALANCE - beginning of year	 <u>19,464,353</u>	 <u>348,767</u>	 <u>4,739,508</u>	 <u>24,552,628</u>
 FUND BALANCE - (deficit) end of year	 <u>\$ 24,761,433</u>	 <u>\$ (82,285)</u>	 <u>\$ 5,940,204</u>	 <u>\$ 30,619,352</u>

The accompanying notes are an integral part of these statements.

GREENE COUNTY, NEW YORK

**COMBINED STATEMENT OF REVENUE, EXPENDITURES, ENCUMBRANCES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL - GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	General Fund			
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
REVENUE:				
Real property taxes	\$ 23,757,135	\$ 23,757,135	\$ 23,598,620	\$ (158,515)
Real property tax items	3,200,000	3,200,000	3,143,950	(56,050)
Sales and use tax	29,000,000	29,000,000	30,735,748	1,735,748
Departmental income	11,178,340	11,184,340	12,713,878	1,529,538
Intergovernmental charges	176,350	176,350	252,575	76,225
Use of money and property	45,972	45,972	72,882	26,910
Licenses and permits	47,000	47,000	56,460	9,460
Fines and forfeitures	323,147	323,147	314,183	(8,964)
Sale of property and compensation for loss	115,000	124,929	98,457	(26,472)
Miscellaneous local sources	159,420	243,045	123,246	(119,799)
State aid	13,643,201	14,578,956	13,884,790	(694,166)
Federal aid	<u>8,838,999</u>	<u>9,443,124</u>	<u>9,282,975</u>	<u>(160,149)</u>
Total revenue	<u>90,484,564</u>	<u>92,123,998</u>	<u>94,277,764</u>	<u>2,153,766</u>
EXPENDITURES:				
General government support	8,341,990	8,385,496	7,382,825	1,002,671
Education	6,900,034	6,900,034	6,867,280	32,754
Public safety	9,455,788	10,361,278	9,016,565	1,344,713
Health	7,813,257	8,188,961	7,762,164	426,797
Transportation	-	-	-	-
Economic assistance and opportunity	28,747,879	29,266,723	27,282,779	1,983,944
Culture and recreation	208,837	413,941	297,545	116,396
Home and community services	7,194,839	7,368,758	6,381,022	987,736
Employee benefits	14,245,000	14,245,000	13,612,863	632,137
Debt service - principal	1,159,600	1,159,600	1,239,600	(80,000)
Debt service - interest	<u>466,494</u>	<u>466,494</u>	<u>355,166</u>	<u>111,328</u>
Total expenditures	<u>84,533,718</u>	<u>86,756,285</u>	<u>80,197,809</u>	<u>6,558,476</u>
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	<u>5,950,846</u>	<u>5,367,713</u>	<u>14,079,955</u>	<u>8,712,242</u>
OTHER SOURCES (USES):				
Proceeds from issuance of refunding bonds	-	-	8,979,692	8,979,692
Payment to escrow agent	-	-	(8,979,692)	(8,979,692)
Interfund transfers in	-	-	4,536	4,536
Interfund transfers (out)	<u>(8,534,408)</u>	<u>(8,534,408)</u>	<u>(8,787,411)</u>	<u>(253,003)</u>
Total other sources (uses)	<u>(8,534,408)</u>	<u>(8,534,408)</u>	<u>(8,782,875)</u>	<u>(248,467)</u>
REVENUE AND OTHER SOURCES OVER (UNDER) EXPENDITURES, ENCUMBRANCES, AND OTHER USES	<u>(2,583,562)</u>	<u>(3,166,695)</u>	<u>5,297,080</u>	<u>\$ 8,463,775</u>
FUND BALANCE - beginning of year	<u>19,464,353</u>	<u>19,464,353</u>	<u>19,464,353</u>	
FUND BALANCE - end of year	<u>\$ 16,880,791</u>	<u>\$ 16,297,658</u>	<u>\$ 24,761,433</u>	

The accompanying notes are an integral part of these statements.

GREENE COUNTY, NEW YORK

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO NET POSITION OF GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2016

Fund balance - All governmental funds	\$ 30,619,352
Amounts reported for governmental activities in the statement of net position are different due to the following:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	140,770,817
Deferred amount on bond refunding is considered an expenditure at the time of refunding, but is considered a deferred outflow of resources on the statement of net position	471,356
GASB 68 related government wide activity	
Deferred outflows of resources	16,381,894
Net pension liability	(15,776,549)
Deferred inflows of resources	(2,546,968)
Long-term liabilities are not due and payable in the current period and are, therefore, not reported in the funds.	
Bonds and notes payable	(15,852,516)
Judgment and claims	(569,545)
Compensated absences	(3,154,993)
Other postemployment benefits	(43,858,963)
Deferral of income earned in the current year is recognized as revenue under the accrual basis of accounting.	8,873,330
Internal Service Fund consolidated in governmental activities in the government wide financial statements.	(3,931,649)
Debt interest expenditures are recorded on cash basis in the funds but on the accrual basis of accounting for governmental activities.	<u>(72,982)</u>
Net position of governmental activities	<u>\$ 111,352,584</u>

The accompanying notes are an integral part of these statements.

GREENE COUNTY, NEW YORK

**RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN NET POSITION
- GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2016**

Net changes in fund balance - Total governmental funds	\$ 6,066,724
Capital outlays are expenditures in governmental funds, but are capitalized in the statement of net position, net of deletions	9,746,489
Depreciation is not recorded as a expenditure in the governmental funds, but is recorded in the statement of activities	(5,678,310)
Pension expense resulting from the GASB 68 related actuary reporting is not recorded as an expenditure in the government funds but is recorded in the statement of activities	(1,735,869)
Repayments of long-term debt are recorded as expenditures in the governmental funds, but are recorded as payments of liabilities in the statement of net position	10,849,401
Proceeds of long-term debt are recorded as revenues in the governmental funds, but are recorded as increases of liabilities in the statement of net position	(8,979,692)
Expenses related to the issuance of debt that are paid out of bond proceeds in the governmental funds	(106,160)
Property tax revenue is recorded to the extent it is received within 60 days of year-end for governmental funds, but in the statement of activities, this revenue is recorded as earned upon levy	508,428
Net activity of the internal service fund within the government-wide financials	550,772
Accrual of long term liabilities do not require the expenditure of current resources and are, therefore, not reported as expenditures in the governmental funds	
Judgment and claims	94,008
Compensated absences	94,554
Other post employment benefits	(6,011,000)
Interest is accrued on the outstanding bonds on the statement of net position but is not recorded as an expenditure in the government funds	<u>6,857</u>
Change in net position - Governmental activities	<u>\$ 5,406,202</u>

The accompanying notes are an integral part of these statements.

GREENE COUNTY, NEW YORK

**STATEMENT OF NET POSITION - PROPRIETARY FUNDS
DECEMBER 31, 2016**

	<u>Internal Service Fund</u>
ASSETS:	
Current assets:	
Cash	\$ 466,170
Accounts receivable	<u>98,131</u>
 Total assets	 <u>\$ 564,301</u>
 LIABILITIES:	
Current liabilities:	
Accounts payable	\$ 92,046
Due to other funds	<u>429,269</u>
	<u>521,315</u>
 Long-term liabilities:	
Workers' compensation liability	<u>3,974,635</u>
 Total liabilities	 <u>4,495,950</u>
 NET POSITION:	
Unrestricted	<u>(3,931,649)</u>
 Total liabilities and net position	 <u>\$ 564,301</u>

The accompanying notes are an integral part of these statements.

GREENE COUNTY, NEW YORK

STATEMENT OF REVENUE, EXPENSES, AND CHANGES IN NET POSITION - PROPRIETARY FUND FOR THE YEAR ENDED DECEMBER 31, 2016

	Internal <u>Service Fund</u>
Operating revenue:	
Charges for services	\$ 1,861,998
Other operating revenue	<u>95,009</u>
Total operating revenue	<u>1,957,007</u>
Operating expenses:	
Workers Compensation benefits	<u>1,407,896</u>
Total operating expenses	<u>1,407,896</u>
Income from operations	<u>549,111</u>
Non-operating revenue:	
Interest income	<u>1,661</u>
Total non-operating revenue	<u>1,661</u>
Excess of revenue over expenses before transfers	<u>550,772</u>
Change in net position	550,772
Net position - beginning of year	<u>(4,482,421)</u>
Net position - end of year	<u>\$ (3,931,649)</u>

The accompanying notes are an integral part of these statements.

GREENE COUNTY, NEW YORK

**STATEMENT OF CASH FLOWS - PROPRIETARY FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Internal Service Fund
CASH FLOW FROM OPERATING ACTIVITIES:	
Cash received from providing services	\$ 2,037,007
Cash payments for claims and administration	<u>(1,846,646)</u>
Net cash flow from operating activities	<u>190,361</u>
Investment and other income	<u>1,661</u>
Net cash flow from investing activities	<u>1,661</u>
INCREASE IN CASH	192,022
CASH - beginning of year	<u>274,148</u>
CASH - end of year	<u>\$ 466,170</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:	
Loss from operations	\$ 549,111
Adjustments to reconcile loss from operations to net cash flow from operating activities:	
Change in:	
Accounts receivable	80,000
Accounts payable	46,533
Due to other funds	(730,965)
Workers' compensation liability	<u>245,682</u>
Net cash flow from operating activities	<u>\$ 190,361</u>

GREENE COUNTY, NEW YORK

**STATEMENT OF NET POSITION - FIDUCIARY FUNDS
DECEMBER 31, 2016**

	<i>Private Purpose Trusts</i>	<i>Agency</i>
	<u> </u>	<u> </u>
ASSETS:		
Restricted cash	\$ 39,102	\$ 3,043,907
Accounts receivable	-	79,848
Due from other funds	-	984
Total assets	<u>39,102</u>	<u>\$ 3,124,739</u>
 LIABILITIES:		
Due to other funds	-	136,888
Other liabilities	-	<u>2,987,851</u>
Total liabilities	<u>-</u>	<u>\$ 3,124,739</u>
 NET POSITION:		
Unassigned	<u>\$ 39,102</u>	

GREENE COUNTY, NEW YORK

**STATEMENT OF CHANGES IN NET POSITION - FIDUCIARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	<i>Private Purpose Trusts</i>
	<u> </u>
ADDITIONS:	
Gifts and contributions	\$ 26,163
Use of money and property	<u>1</u>
Total additions	26,164
 DEDUCTIONS:	
Expenditures	<u>18,764</u>
 NET INCREASE	7,400
 NET POSITION - beginning of year	<u>31,702</u>
 NET POSITION - end of year	<u>\$ 39,102</u>

The accompanying notes are an integral part of these statements.

GREENE COUNTY, NEW YORK

**STATEMENT OF NET POSITION - COMPONENT UNITS
DECEMBER 31, 2016**

	Greene County Soil and Water Conservation District	Greene Industrial Development Agency	Greene Tobacco Asset Securitization Corporation	Total
ASSETS:				
Cash	\$ 1,475,897	\$ 7,812,432	\$ 42,458	\$ 9,330,787
Investments - Restricted	-	-	680,180	680,180
Inventory	3,473	-	-	3,473
Accounts receivable, net of allowance for doubtful accounts	672,146	66,893	-	739,039
Tobacco settlement receivable	-	-	674,118	674,118
Due from other governments	-	70,867	-	70,867
Prepaid expenses	31,168	7,643	3,139	41,950
Real property held for resale or development	-	3,053,659	-	3,053,659
Capital assets, net	-	34,210	-	34,210
Total assets	<u>2,182,684</u>	<u>11,045,704</u>	<u>1,399,895</u>	<u>14,628,283</u>
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows related to net pension liability	-	129,469	-	129,469
LIABILITIES:				
Current liabilities:				
Accounts Payable	25,173	17,077	4,000	46,250
Accrued expenses	-	35,940	37,340	73,280
Bonds and notes payable, current portion	-	59,705	-	59,705
Net pension liability	-	104,581	-	104,581
Due to other governments	-	4,774	-	4,774
Unearned revenue	888,675	12,436	-	901,111
	<u>913,848</u>	<u>234,513</u>	<u>41,340</u>	<u>1,189,701</u>
Long-term liabilities:				
Bonds and notes payable	-	397,273	13,502,131	13,899,404
Total liabilities	<u>913,848</u>	<u>631,786</u>	<u>13,543,471</u>	<u>15,089,105</u>
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows related to net pension liability	-	12,697	-	12,697
NET POSITION				
Investment in capital assets	-	34,210	-	34,210
Restricted	51,804	-	-	51,804
Unrestricted	1,217,032	10,496,480	(12,143,576)	(430,064)
	<u>\$ 1,268,836</u>	<u>\$ 10,530,690</u>	<u>\$ (12,143,576)</u>	<u>\$ (344,050)</u>

The accompanying notes are an integral part of these statements

GREENE COUNTY, NEW YORK

**STATEMENT OF REVENUE, EXPENSES, AND CHANGE IN NET POSITION - COMPONENT UNITS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Greene County Soil and Water Conservation District	Industrial Development Agency	Greene Tobacco Asset Securitization Corporation	Total
Revenue:				
Departmental income	\$ 19,366	\$ 318,592	\$ -	\$ 337,958
Intergovernmental charges	2,116,254	148,000	-	2,264,254
Use of money and property	2,874	20,014	8,504	31,392
Tobacco settlement revenue	-	-	758,071	758,071
State aid	66,335	-	-	66,335
Other income	-	41,887	-	41,887
	<u>2,204,829</u>	<u>528,493</u>	<u>766,575</u>	<u>3,499,897</u>
Total revenue				
Expenses:				
General governmental support	2,041,222	312,071	31,074	2,384,367
Other expenses	-	260,905	-	260,905
Depreciation	-	5,761	-	5,761
Loss on sale of capital assets	-	488,905	-	488,905
Debt service - interest	-	14,848	776,300	791,148
	<u>2,041,222</u>	<u>1,082,490</u>	<u>807,374</u>	<u>3,931,086</u>
Total expenses				
Change in net position	163,607	(553,997)	(40,799)	(431,189)
NET POSITION - beginning of year	<u>1,105,229</u>	<u>11,084,687</u>	<u>(12,102,777)</u>	<u>87,139</u>
NET POSITION - end of year	<u>\$ 1,268,836</u>	<u>\$ 10,530,690</u>	<u>\$ (12,143,576)</u>	<u>\$ (344,050)</u>

The accompanying notes are an integral part of these statements.

GREENE COUNTY, NEW YORK

NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Greene County, New York (the County) was established in 1800, and is governed by County law and other general laws of the State of New York. The Board of Legislators, which is the legislative body responsible for the overall operation of the County, consists of fourteen members representing nine legislative districts with each member's vote weighted on the basis of population. The Chairman of the County Legislature, elected by the board each year, is the Chief Executive Officer of the County, the County Treasurer, elected for a four-year term, is the Chief Fiscal Officer of the County, the County Clerk, Sheriff, and District Attorney are constitutional officials and are elected in accordance with constitutional provisions.

The County provides the following principal services: police and law enforcement, educational assistance for County residents attending community colleges, economic assistance and maintenance of County roads.

The accounting policies of the County conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the acceptable standards setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies.

Reporting Entity

The reporting entity consists of (a) the primary government, which is Greene County, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The decision to include a potential component unit in the County's reporting entity is based upon several criteria set forth in GAAP, including legal standing, fiscal dependency, financial accountability, selection of governing authority, ability to significantly influence operations, and the primary government's economic benefit from resources of the affiliated entity.

Based on the application of these criteria, the County has determined that Greene County Soil and Water Conservation District (District), the Greene County Industrial Development Agency (IDA), and the Greene Tobacco Asset Securitization Corp. (GTASC) are component units and their activities have been included in the financial reporting entity.

1. **NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Reporting Entity (Continued)

Component units of the County include the following:

Greene County Soil and Water Conservation District (District) – This component unit is a political subdivision established by the County Legislature for the purpose of improving and advancing conservation, wise use and orderly development of the soil, water and related natural resources of the County of Greene, New York.

Greene Industrial Development Agency (IDA) – The IDA is a Public Benefit Corporation created by State legislation to promote the economic welfare, recreational opportunities and prosperity of the County's inhabitants.

Greene Tobacco Asset Securitization Corp. (GTASC) - This component unit is a non-profit corporation created for the purpose of issuing bonds securitized solely from County Tobacco Settlement Revenues under the Purchase and Sale Agreement dated October 15, 2000, and to forward to the County net proceeds from the bond issuance.

Various joint ventures entered into between the County and other state and local governmental entities are excluded from the reporting entity.

Basis of Presentation

Government-Wide Financial Statements

The statement of net position and the statement of activities present financial information about the County's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, state aid, intergovernmental revenue, and other exchange and non-exchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The statement of activities presents a comparison between direct expenses and program revenue for each function of the County's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenue includes charges paid by the recipients of goods or services offered by the programs, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenue that is not classified as program revenue, including all taxes, is presented as general revenue.

1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fund Financial Statements

The fund statements provide information about the County's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The accounts of the County are organized into funds or account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenue, and expenditures. The various funds are summarized by type in the financial statements. Significant transactions between funds within a fund type have been eliminated. The fund types used by the County are as follows:

Governmental Fund Types

Governmental funds are those in which most governmental functions of the County are reported. The acquisition, use, and balances of the County's expendable financial resources and the related liabilities (except those accounted for in the proprietary and fiduciary funds) are accounted for through the governmental funds. The measurement focus is upon determination of changes in financial position rather than upon determination of net income. The following are the County's governmental fund types:

The County reports the following governmental funds:

- General Fund (Major Fund) - The general fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in other funds.
- County Road Fund - Established to account for revenue and expenditures related to the construction and maintenance of County roads in accordance with New York State laws.
- Capital Projects (Major Fund) - The capital projects fund is used to account for financial resources used for the acquisition or construction of major capital projects (other than those reported in the proprietary fund type).
- Community Development Fund - Established to account for the expenditures relating to the promotion of economic development and prosperity of the County's inhabitants through the use of Community Development Block Grants.
- Economic Development – Established to account for the expenditures relating to the promotion of certain economic development and prosperity of the County's inhabitants.
- County Machinery Fund - Established to account for revenue and expenditures related to the purchase, repair, maintenance, and storage of highway machinery, tools, and equipment in accordance with New York State laws.

1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Proprietary Fund Types

Proprietary funds are used to account for the County's on-going activities that are similar to those often found in the private sector. The measurement focus is upon determination of net income. The County maintains the following proprietary funds:

Internal Service Fund - Used to account for special activities or services provided by one department to other departments or to other governments on a cost reimbursement basis. The Workers Compensation Fund is used to account for the County's self-insured Workers' Compensation Plan.

The County established a plan of self-insurance under the Workers' Compensation Law whereby other Towns and Villages can participate in the plan. Each participant is billed by the plan for its share of the estimated premium costs for the ensuing year. Any deficiencies in the amounts billed are added to the next year's bill.

Fiduciary Fund Types

Fiduciary funds are used to account for assets held by the County as an agent for individuals, private organizations, other governmental units, and/or other funds because their resources do not belong to the County and are not available to be used.

There are two classes of fiduciary funds:

- Private Purpose Trust Funds: These funds are used to account for trust arrangements in which principal and income benefits annual third party awards established criteria govern the use of the funds and members of the County or representatives of the donors may serve on committees to determine who benefits.
- Agency Funds: These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the County as agent for various groups and for payroll or employee withholding.

Basis of Accounting and Measurement Focus

The modified accrual basis of accounting is followed by the governmental while fiduciary funds and the component units utilize full accrual basis of accounting. Under the modified accrual basis of accounting, revenue is recorded when it is susceptible to accrual, i.e. both measurable and available. Available means collectible within the current period or soon enough thereafter (within 60 days of year-end) to be used to pay liabilities of the current period. Expenditures, other than interest on long-term debt, pension contributions, and compensated absences, are recorded when the liability is incurred, if measurable.

In applying the susceptible-to-accrual concept to state and federal aid, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of this revenue. In one, monies must be expended on the specific purpose or project before any amounts are recorded as revenue by the County; therefore, revenue is recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are generally reflected as revenue at the time of receipt.

Sales taxes collected and held by the state at year-end on behalf of the County are also recognized as revenue. Other revenue, except for property taxes (see Note 4), is recorded when received in cash because they are generally not measurable until actually received.

**1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES
(Continued)**

Basis of Accounting and Measurement Focus (Continued)

The accrual basis of accounting is used by the proprietary funds. Under the accrual basis of accounting, revenue is recorded when earned and expenses are recorded when incurred.

The Countywide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Non-exchange transactions in which the County gives or receives value without directly receiving or giving equal value in exchange include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Budgetary Data

General Budget Process

No later than November 1, the Budget Officer submits to the County Legislature a proposed tentative operating budget for the fiscal year commencing the following January 1. The operating budget includes expenditures and the means of financing them for all funds except the Capital Projects and the Soil and Water Conservation District. Public hearings are conducted to obtain taxpayers' comments. Prior to December 20, the budget is adopted by the County Legislature. The County Administrator is authorized to approve certain budget transfer requests within departments, within a fund; however, any revisions that alter total expenditures of any department or fund must be approved by the County Legislature. For year-end financial reporting, adjustments are made to actual results to conform with modified budget classifications and reflect year-end encumbrances.

Budgetary Basis of Accounting

Budgets are adopted annually on a basis consistent with accounting principles generally accepted in the United States of America. Appropriations authorized for the current year are increased by the amount of encumbrances carried forward from the prior year.

The County Legislature has amended the 2016 budget, as follows:

	<u>General Fund</u>
Original adopted budget	\$ 93,068,126
Encumbrances carried forward	-
Appropriation adjustments	<u>2,222,567</u>
Amended budget	<u>\$ 95,290,693</u>

Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is employed in the governmental funds. Open encumbrances at year-end are reported as assigned reservations of fund balances since the commitments do not constitute expenditures or liabilities.

**1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES
(Continued)**

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

Cash

The County investment policies are governed by the statutes of the State of New York (State). In addition, the County has its own written investment policy. County monies must be deposited in FDIC-insured commercial banks or trust companies located within the State. The County Treasurer is authorized to use demand accounts and certificates of deposit. Permissible investments include obligations of the U.S. Government and its agencies and obligations of the State of New York.

The County does not typically purchase investments for a long enough duration to cause it to be believed that it is exposed to any material interest rate risk.

For purposes of reporting the statement of cash flows, the County includes all cash accounts and certificates of deposit that are not subject to withdrawal restrictions or penalties as cash on the accompanying balance sheet.

Accounts Receivable

The County establishes an allowance for doubtful accounts based on a review of outstanding amounts and the history of collections. All trade accounts and property taxes receivable are shown net of an allowance for doubtful accounts.

Due To/From Other Funds

The amounts reported on the Government Funds Balance Sheet for due to and due from other funds represents amounts due between different fund types (general, county road, county machinery, community development, economic development, and capital projects funds). Eliminations have been made for amounts due to and due from within the same fund type. A detailed description of the individual fund balances at year-end is provided subsequently in these notes.

Capital Assets, Net

Capital assets are reported at actual cost for acquisitions subsequent to January 1, 2011. For assets acquired prior to January 1, 2011, estimated historical costs were used. Donated assets are reported at estimated fair value at the time received. In accordance with GAAP, the County has retroactively capitalized pre-2011 infrastructure and related depreciation effective for the year ended December 31, 2016.

**1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES
(Continued)**

Capital Assets, Net (Continued)

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the countywide statements are as follows:

<u>Capitalization Threshold</u>	<u>Depreciation Method</u>	<u>Estimated Useful Life</u>	
Land	\$5,000	N/A	N/A
Buildings and improvements	10,000	Straight-line	30
Vehicles and equipment	5,000	Straight-line	3-10
Land improvements	5,000	Straight-line	20
Infrastructure	(*)	Straight-line	10-50

(*) – Infrastructure utilized multiple capitalization thresholds based upon the type of infrastructure. They included; Roads \$100,000, bridges \$700,000, \$15,000-\$400,000 for culverts and \$100 for signage.

Compensated Absences

Pursuant to contractual agreements, County employees are entitled to accrue sick leave, vacation leave and personal leave. An individual who leaves the employment of the County is entitled to be paid for 100% unused vacation leave as follows:

All employees except Deputy Sheriffs, Solid Waste and the Highway Department are paid 100% of a maximum of 30 vacation days for a total of 240 hours for employees working a 40-hour workweek and 210 hours for employees working a 35-hour workweek.

All Deputy Sheriffs, Solid Waste and Highway Department employees are paid 100% of a maximum of 40 days for a total of 320 hours for a 40-hour workweek.

Upon death or retirement, unused sick leave shall be paid accordingly as follows:

All employees except Nurses, Solid Waste and the Highway Department employees are paid 75% of a maximum of 160 sick days, for a total of 1,280 hours paid at 75% for employees working a 40 hour work week and 1,120 hours paid at 75% for employees working a 35 hour work week.

Nurses are paid 50% of a maximum of 240 days, for a total of 1,680 hours paid at 50% for a 35-hour workweek.

Solid waste employees are paid 100% of 105 days, for a total of 840 hours paid at 100% for a 40-hour workweek.

The Highway Department employees are reimbursed at different rates. Employees hired before February 13, 1996 that had accrued at least 50 sick hours are reimbursed for a maximum of 120 days or 960 hours for a 40-hour workweek. They are reimbursed for the hours accrued by February 13, 1996 at 100% and the balance of unused sick time up to the maximum hours are paid at 50%.

**1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES
(Continued)**

Compensated Absences (Continued)

Employees not grandfathered or hired after February 13, 1996 are paid 50% of a maximum of 240 days, for a total of 1,920 hours paid at 50% for a 40-hour workweek.

The estimated value of earned and unused leave credits in the amount of \$3,154,993 has been recorded as non-current government liability.

Pension Plan

The County participates in the New York State and Local Employees' Retirement System (ERS). ERS is a cost sharing multiple employer system that provides retirement benefits as well as death and disability benefits. Obligations of employers and employees to contribute and benefits to employees are governed by New York State Retirement and Social Security Law (NYSRSSL). As set forth in the NYSRSSL, the Comptroller of the State of New York serves as sole trustee and administrative head of the system. The Comptroller shall adopt and may amend rules and regulations for the administration and transaction of the business of the System and for the custody and control of its funds. The system issues a publicly available financial report that includes financial statements and required supplemental information. That report may be obtained by writing to the New York State and Local Retirement Systems, 110 State Street, Albany, NY 12236.

Other Post-Employment Benefits

In addition to providing retirement benefits, the County provides certain health benefits for retired employees. Substantially all of the County's employees have the option of receiving these benefits that are provided by an insurance company upon retirement. At the fund level, the County recognizes the cost of providing these benefits as the premiums are paid. The costs recognized in 2016 approximated \$5.9 million for approximately 460 employees and survivors and approximately \$2.7 million for retirees. In accordance with the provisions of Governmental Accounting Standards Board Statement #45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, the County has recorded in the government-wide statement of net position the required other post-employment benefits liability totaling \$43,858,963 as of December 31, 2016.

1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Net Position/Fund Balance Classifications

Net Position – Government Wide Statements

Net Position is displayed in three components:

- a) Net Investment in Capital Assets - consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b) Restricted Net Position - consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations for other governments; or (2) law through constitutional provisions or enabling legislation.
- c) Unrestricted Net Position - all other net position that do not meet the definition of “restricted” or “net investment in capital assets”.

The County's policy is to use restricted resources prior to utilizing unrestricted funds.

Fund Balance – Fund Financial Statements

In the fund financial statements there are five classifications of fund balance:

Non-spendable fund balance – Includes amounts that cannot be spent because they are either not in spendable form legally or they are contractually required to be maintained intact. Non-spendable fund balance includes the prepaid items and inventory recorded in the component units.

Restricted fund balance – Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors, laws, or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. The County has the following restricted fund balances.

Repair

Repair reserve (GML §6-d) is used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually. The County Legislature, without voter approval, may establish a repair reserve fund by a majority vote of its members. Voter approval is required to fund this reserve (opinion of the New York State Comptroller 81-401). Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years. This reserve is accounted for in the general fund under restricted fund balance.

Debt Service

Mandatory reserve for debt service (GML §6-l) is used to establish a reserve for the purpose of retiring the outstanding obligations upon the sale of County property or capital improvement that was financed by obligations which remain outstanding at the time of sale. The funding of the reserve is from the proceeds of the sale of County property or capital improvement. The reserve is accounted for in the general fund under restricted fund balance.

1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fund Balance – Fund Financial Statements (Continued)

Committed fund balance – Includes amounts that can be used for the specific purposes pursuant to constraints imposed by formal action of the County's highest level of decision-making authority, i.e., the County Legislature. The County has no committed fund balances as of December 31, 2016.

Assigned fund balance – Includes amounts that are constrained by the County's intent to be used for specific purposes, but are neither restricted nor committed. All encumbrances of the general fund are classified as assigned fund balance. Encumbrances reported in the general fund amounted to \$196,057 as of December 31, 2016.

Unassigned fund balance - Includes all other general fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the County.

Order of Fund Balance Spending Policy

The County's policy is to apply expenditures against non-spendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance at the end of the fiscal year. For all funds, non-spendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the general fund are classified as restricted fund balance. In the general fund, committed fund balance is determined next and then assigned. The remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

Property Taxes

County property taxes are levied annually no later than December 31 and become a lien on January 1. Accordingly, property tax is recognized as revenue in the year for which the levy is made, and to the extent that such taxes are received within the reporting period of sixty days thereafter. Delinquent property taxes not collected at year-end (excluding collections in the 60-day subsequent period) are included in deferred inflows of resources.

Interfund Transfers

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds."

Short-term advances between funds are accounted for in the appropriate due from (to) other funds accounts. Transactions between funds that would be treated as revenues or expenditures if they involved organizations external to the governmental unit are accounted for as revenues or expenditures in the funds involved. Transactions that constitute reimbursements to a fund for expenditures initially made from that fund which are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of the expenditure in the fund that is reimbursed. All other legally authorized transfers are treated as operating transfers and are included in the results of operations of both governmental and proprietary funds.

1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Insurance

The County assumes the risk for general liability. The County is involved in many pending tort claims against them, the ultimate outcomes of which cannot be reasonably determined. Therefore, judgments and claims are recorded when it is probable that an asset has been impaired or a liability has been incurred and the amount of loss can be reasonably estimated.

The County maintains a risk retention reserve which is included in the General Fund. The County also maintains a workers' compensation risk pool in which it predominately participates. In compliance with Government Accounting Standards Board (GASB) pronouncement Number 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, the County, based upon available data has estimated and recorded in the Internal Service Fund a workers' compensation premium liability. The County has also recorded an unbilled receivable for the same amount, less cash reserves at year-end. The estimate includes incurred but not reported claims as is required by accounting principles generally accepted in the United States of America.

Newly Adopted Accounting Standards

In February 2015, the GASB issued Statement No. 72, *Fair Value Measurement and Application*. This standard addresses accounting and financial reporting issues related to fair value measurements and provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements. The County adopted the provisions of this Statement for the year ending December 31, 2016.

In June 2015, the GASB issued Statement No. 73, *Accounting and Financial Reporting for Pensions and related Assets that are not within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. The objective of this statement is to improve the usefulness of information about pensions included in general purpose external financial reports of state and local governments for making decisions and accessing accountability. The County is required to adopt portions of the provisions of Statement No. 73 for the year ending December 31, 2016 and 2017, pending applicability. The County considered the provisions related to GASB Statement No. 73 as of December 31, 2016, and concluded there is no material effect on the financial statements.

In June 2015, the GASB issued Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. The objective of this statement is to identify, in the context of the current governmental financial reporting environment, the hierarchy of generally accepted account principles (GAAP), reduce the GAAP hierarchy to two categories of authoritative GAAP, and address the use of authoritative and non-authoritative literature. The County adopted the provisions of Statement No. 76 for the year ending December 31, 2016 with no material effect on the financial statements.

In August 2015, the GASB issued Statement No. 77, *Tax Abatement Disclosures*. The objective of this statement is to assist financial statement users in assessing (1) whether a government's current-year revenues were sufficient to pay for current-year services (known as interperiod equity), (2) whether a government complied with finance-related legal and contractual obligations, (3) where a government's financial resources come from and how it uses them, and (4) a government's financial position and economic condition and how they have changed over time. The County adopted the provisions of Statement No. 77 for the year ending December 31, 2016 with no material effect on the financial statements.

The County began implementation as of December 31, 2016. See Footnote 12 for details of this implementation.

1. **NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Newly Adopted Accounting Standards (Continued)

In December 2015, the GASB issued Statement No. 78, *Pensions Provided Through Certain Multi-Employer Defined Benefit Pension Plans*. The objective of this Statement is to address a practice issue regarding the scope and applicability of Statement No. 68 and pensions provided through certain multiple-employer defined benefit pension plans and to state or local governmental employers whose employees are provided with such pensions. The County adopted the provisions of Statement No. 78 for the year ending December 31, 2016 with no material effect on the financial statements.

Explanation of certain differences between governmental fund statements and government-wide statements

Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the countywide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the statement of activities, compared with the current financial resources focus of the governmental funds.

Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities

Total fund balances of the County's governmental funds differ from "net position" of governmental activities reported in the statement of net position. This difference primarily results from the additional long-term economic focus of the statement of net position versus the solely current financial resources focus of the governmental fund balance sheets.

Explanation of certain differences between governmental fund statements and government-wide statements (Continued)

Statement of Revenue, Expenditures, and Changes in Fund Balance vs. Statement of Activities

Differences between the governmental funds statement of revenue, expenditures, and changes in fund balance and the statement of activities fall into one of three broad categories. The amounts shown below represent:

Long-Term Revenue Differences

Long-term revenue differences arise because governmental funds report revenue only when it is considered "available", whereas the statement of activities reports revenue when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the statement of activities.

Capital Related Differences

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the statement of activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the statement of activities.

**1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES
(Continued)**

Long-Term Debt Transaction Differences

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the statement of activities as incurred, and principal payments are recorded as a reduction of liabilities in the statement of net position.

2. STEWARDSHIP

The Internal Service Fund deficit is primarily the result of unfunded estimated future liabilities of the self-insured workers compensation fund. The County estimates current costs and charges its participants on a pay-as-you-go method.

The County annually assesses, with the assistance of an actuary, the current and estimated future claims of the fund and adjusts its reserves in accordance with that analysis. The County will continue to assess this estimate. These estimated future costs are not funded.

3. CASH AND INVESTMENTS

Governmental Activities

As of December 31, 2016, all of the County's cash and investment balances were either insured or collateralized with securities held by the pledging financial institution's trust department in the County's name:

	<u>Bank Balance</u>	<u>Carrying Amount</u>
Cash, including trust funds	<u>\$ 36,016,532</u>	<u>\$ 31,417,997</u>
Collateralized with securities held by the pledging financial institution's trust department or agent in the County's name	\$ 34,968,918	
Covered by FDIC insurance	<u>1,047,614</u>	
Total	<u>\$ 36,016,532</u>	

Restricted cash represents cash and cash equivalents where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes.

3. CASH AND INVESTMENTS (Continued)

Restricted cash consists of the following:

General fund:

Cash on deposit for reserves	
Restricted for liability	\$ 78,984
Restricted for debt service	254,066
Total general fund restricted cash	<u>\$ 333,050</u>

County road fund:

Cash on deposit for reserves	
Restricted for debt service	<u>\$ 507</u>

Road machinery fund:

Cash on deposit for reserves	
Restricted capital improvement fund	<u>\$ 2,555</u>

Fiduciary funds:

Cash on deposit for scholarships, private purpose trust funds,	<u>\$ 3,083,009</u>
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Component Units – GTASC

Investments held by the fiscal agent consist of a Liquidity Reserve, Issuance Fund, Collection and Debt Service accounts.

The Liquidity Reserve account, administered by a trustee, was established and initially funded from bond proceeds. This account serves as collateral for the GTASC's bonds and is used to pay interest and required amortization payments made from the Turbo and Debt Service accounts.

The Collection Account, administered by a trustee, serves to receive proceeds from tobacco companies under the Master Settlement Agreement. Funds are transferred to the Debt Service and Turbo Accounts to cover principal and interest payments, respectively. The Collection Accounts is also used to pay certain Trustee fees.

The Debt Service Account, administered by a trustee, serves to remit interest payments to bond service expenses.

The Turbo Account, administered by a trustee, serves to remit principal payments to bond holders

Investments held by fiscal agents at year-end related to the August 2005 Series bonds consisted of money market funds as follows:

Liquidity Reserve	\$ 648,369
Issuance Fund	13,721
Turbo	1,624
Collect	291
Debt Service	16,175
Total Restricted Investments Held by Fiscal Agent	<u>\$ 680,180</u>

4. PROPERTY TAXES

County real property taxes are levied annually no later than December 31 and become a lien on January 1. Taxes are collected during the period January 1 to July 31 by the town tax collectors, thereafter by the County Treasurer's tax department. On March 1, interest is accrued on all unpaid taxes in accordance with real property law. Taxes for County purposes are levied together with taxes for town and special district purposes as a single bill. The towns and special districts receive the full amount of their levies annually out of the first amounts collected on the combined bills. The County assumes enforcement responsibility for all taxes levied in the towns.

Unpaid village taxes levied on properties are turned over to the County for enforcement. Any such taxes remaining unpaid at year-end are re-levied as County taxes in the subsequent year.

At December 31, 2016, real property taxes receivable totaled \$14,632,631, which includes an allowance for uncollectible taxes at year-end of \$153,054. Current year returned school district and village taxes receivable are also included as liabilities to the school districts and village, which will be paid no later than February 28, 2017. \$6,998,699 of the remaining portion of taxes receivable has been classified as unearned tax revenue and represents an estimate of the outstanding taxes, which will not be collected within the first sixty (60) days of the subsequent year.

5. STATE AND FEDERAL RECEIVABLES

State and federal receivables are comprised of the following:

<u>Fund</u>	<u>Balance</u>	<u>Description</u>
General	<u>\$ 6,331,401</u>	Claims for reimbursement of expenditures in administering various health and social service programs net of related advances.
County road	<u>\$ 193,672</u>	Claims for reimbursement of expenditures for various projects.
Capital projects	<u>\$ 2,427,730</u>	Claims for reimbursement of expenditures for various capital projects.

Community Development Block Grants:

The County is the recipient of Community Development Block Grants to operate revolving loan funds. These funds are to be loaned to industry, not-for-profit organizations and individuals for the purpose of creating and retaining permanent jobs within the County. The balance of loans receivable and unearned revenue at December 31, 2016 of \$2,527,085 consists of loans that require periodic payments of principal and interest or interest only for loans that have not been fully drawn down, and have a rate of interest at one-half of prime plus one percent.

6. CAPITAL ASSETS

A summary of changes in capital assets is as follows:

	Balance at January 1, 2016	Additions	Deletions	Balance at December 31, 2016
Primary Government:				
Land	\$ 2,043,264	\$ 57,751	\$ -	\$ 2,101,015
Buildings and improvements	52,951,117	-	-	52,951,117
Vehicles and equipment	16,561,537	849,171	328,699	17,082,009
Infrastructure	198,618,495	12,874,777	-	211,493,272
Construction work in progress	9,717,646	-	3,706,511	6,011,135
	<u>279,892,059</u>	<u>13,781,699</u>	<u>4,035,210</u>	<u>289,638,548</u>
Less: Accumulated depreciation	<u>(143,189,421)</u>	<u>(6,007,009)</u>	<u>(328,699)</u>	<u>(148,867,731)</u>
Total capital assets, net	<u>\$ 136,702,638</u>	<u>\$ 7,774,690</u>	<u>\$ 3,706,511</u>	<u>\$ 140,770,817</u>

Depreciation expense is allocated to specific functions as follows:

General government support	\$ 651,752
Public safety	517,407
Health	50,380
Transportation	4,122,630
Economic Assistance and Opportunity	159,715
Culture and recreation	20,775
Home and community	155,651
	<u>5,678,310</u>
Depreciation expense	<u>\$ 5,678,310</u>

Component Units:	IDA	Soil & Water	Total
Land and land improvements	\$ -	\$ -	\$ -
Vehicle and equipment	25,221	812,787	838,008
Infrastructure	54,646	-	54,646
	<u>79,867</u>	<u>812,787</u>	<u>892,654</u>
Less: Accumulated depreciation	<u>(45,657)</u>	<u>-</u>	<u>(45,657)</u>
Total capital assets, net	<u>\$ 34,210</u>	<u>\$ 812,787</u>	<u>\$ 846,997</u>

7. LONG TERM DEBT

A summary of changes in long-term debt is as follows:

	Balance at January 1, <u>2016</u>	<u>Increase</u>	<u>Decrease</u>	Balance at December 31, <u>2016</u>	<u>Current</u>
<u>Governmental activities:</u>					
Bonds Payable:					
Serial Bonds	\$ 17,025,000	\$ 9,410,000	\$ 11,450,000	\$ 14,985,000	\$ 1,715,000
Unamortized premium on obligations	-	867,516	-	867,516	-
Total bonds payable	<u>17,025,000</u>	<u>10,277,516</u>	<u>11,450,000</u>	<u>15,852,516</u>	<u>1,715,000</u>
Other Liabilities:					
Other post employment benefits	37,847,963	6,011,000	-	43,858,963	-
Compensated absences *	3,249,547	-	94,554	3,154,993	-
Leases payable	119,709	-	119,709	-	-
Net pension liability *	3,291,529	12,485,020	-	15,776,549	-
Judgments and claims	<u>663,553</u>	<u>-</u>	<u>94,008</u>	<u>569,545</u>	<u>-</u>
Total other liabilities	<u>45,172,301</u>	<u>18,496,020</u>	<u>308,271</u>	<u>63,360,050</u>	<u>-</u>
Total	<u>\$ 62,197,301</u>	<u>\$ 28,773,536</u>	<u>\$ 11,758,271</u>	<u>\$ 79,212,566</u>	<u>\$ 1,715,000</u>

* Additions and deletions to compensated absences and net pension liability are shown net because it is impractical to determine these amounts separately

Interest on long term debt for the year was composed of:

Interest paid	\$ 526,266
Accrued interest, beginning of year	(79,839)
Accrued interest, end of year	72,982
Cost of debt issuance	<u>106,160</u>
Total expense	<u>\$ 625,569</u>

The County's bonds are comprised of the following:

<u>Description</u>	<u>Date Issued</u>	<u>Original Amount</u>	<u>Interest Rate</u>	<u>Maturity</u>	<u>Balance at 12/31/16</u>
Governmental Activities:					
Refunding - Community College	2011	1,020,000	1.5%-5%	2022	\$ 160,000
Refunding - County Building	2011	9,597,000	1.5%-5%	2022	6,120,000
Refunding - Court House	2016	<u>9,410,000</u>	2.0%-4%	2028	<u>8,705,000</u>
Total general long-term debt		<u>\$ 20,027,000</u>			<u>\$ 14,985,000</u>

7. LONG TERM DEBT (Continued)

The County's future bond debt service requirements are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total Debt Service</u>
2017	1,715,000	547,688	2,262,688
2018	1,575,000	488,888	2,063,888
2019	1,635,000	428,138	2,063,138
2020	1,720,000	352,388	2,072,388
2021	1,805,000	271,813	2,076,813
2022-2026	4,890,000	717,700	5,607,700
2027-2028	<u>1,645,000</u>	<u>90,850</u>	<u>1,735,850</u>
Total	<u>\$ 14,985,000</u>	<u>\$ 2,897,465</u>	<u>\$ 17,882,465</u>

During 2016, the County issued \$8,145,000 par amount of new bonds to advance refund \$8,435,000 of certain maturities of the 2010 bond issue. The refunding transaction, while resulting in a lower estimated future debt service cost, resulted in a loss in the year incurred equivalent to the difference between the carrying amount of the bonds refunded and the amount deposited into the irrevocable escrow account. This accounting loss on refunding of approximately \$471,000 has been recorded as a deferred outflow of resources and will be amortized into future interest costs over 3 years in the statement of activities.

On December 7, 2000, the GTASC issued \$8,115,000 variable rate bonds. These bonds were part of the \$227,130,000 New York Counties Tobacco Trust I, Tobacco Settlement Pass-Through Bonds, Series 2000. The GTASC's bonds consist of serial bonds maturing in the years 2002 through and including 2015, fixed term bonds maturing in the years 2016 through and including 2019 and flexible term bonds maturing in the years 2020 through and including 2042. The GTASC bonds are secured by the Tobacco Settlement Revenues acquired from the County by investment earnings on the Liquid Reserve Account and on other accounts established under the bond agreement. The 2000 Bond Series was paid off in 2005.

7. LONG TERM DEBT (Continued)

On August 25, 2005, the GTASC issued \$11,672,040 variable rate bonds. These bonds were part of the \$414,798,208 New York County Tobacco Trust IV, Tobacco Settlement Pass-Through Bonds, Series 2005 N-151. The GTASC's bonds consist of \$10,805,000 of current interest turbo bonds maturing in the years 2006 through and including 2045 and capital appreciation bonds of \$867,040. There is no scheduled payment of principal or interest on the capital appreciation bonds in the required schedule. Interest accrues on the capital appreciation bonds and is not payable until GTASC's bonds are paid in full. The GTASC's bonds are secured by the Tobacco Settlement Revenues acquired from the County and by investment earnings on the Liquidity Reserve Account and on other accounts established under the bond agreement. The payment of interest and principal on these bonds started in 2006. The optional schedule shown below assumes that \$1,870,000 in additional principal payments will be made in 2017. It is more likely than not that, the full amount will not be paid in 2017 and as a result, the interest presented could be significantly higher.

On November 29, 2005, the GTASC issued \$1,240,800 in variable rate bonds. These bonds were part of the \$199,375,348 New York Counties Tobacco trust V, Tobacco Settlement Pass-Through Bonds, Series 2005 N-184. The GTASC's bonds consist of turbo bonds maturing in the years 2026 through and including 2060. The GTASC's bonds are collateralized by the Tobacco Settlement Revenues acquired from the County and by investment earnings on the Liquidity Reserve Account and on other accounts established under the bond agreement. The projected start date for the payment of these bonds and interest is anticipated to start in the year 2026, when a portion of the August 2005 has been paid off.

The GTASC bonds are comprised of the following:

<u>Description</u>	<u>Date Issued</u>	<u>Original Amount</u>	<u>Interest Rate</u>	<u>Maturity</u>	<u>Balance at 12/31/16</u>
Component unit - GTASC:					
Tobacco Settlement Bonds - 2005 Series	8/25/2005	\$ 11,672,040	variable	2045	\$ 10,587,405
Tobacco Settlement Bonds - 2005 Series	11/25/2005	<u>1,204,040</u>	variable	2060	<u>2,914,726</u>
Total general long-term debt		<u>\$ 12,876,080</u>			<u>\$ 13,502,131</u>

7. LONG TERM DEBT (Continued)

Future Debt Service Requirements are as follows:

Required Schedule:

	<u>Principal</u>	<u>Interest</u>	<u>Total Debt Service</u>
Year ending December 31,			
2017	-	440,850	440,850
2018	-	440,850	440,850
2019	-	440,850	440,850
2020	-	440,850	440,850
2021	-	440,850	440,850
2022-2026	960,000	2,109,486	3,069,486
2027-2031	1,415,000	1,806,375	3,221,375
2032-2036	1,820,000	1,403,750	3,223,750
2037-2041	2,335,000	887,125	3,222,125
2042-2045	2,335,000	240,125	2,575,125
	<u>8,865,000</u>	<u>8,651,111</u>	<u>17,516,111</u>
Capital appreciation bonds	867,040	-	867,040
Capital appreciation bonds' interest	754,248	-	754,248
Current year interest accrued on the capital appreciation bonds	101,117	-	101,117
November 2005 Series	2,914,726	-	2,914,726
Total	<u>\$ 13,502,131</u>	<u>\$ 8,651,111</u>	<u>\$ 22,153,242</u>

Flexible Option Schedule

	<u>Principal</u>	<u>Interest</u>	<u>Total Debt Service</u>
Year ending December 31,			
2017	1,870,000	395,300	2,265,300
2018	595,000	334,875	929,875
2019	640,000	304,000	944,000
2020	675,000	271,125	946,125
2021	725,000	236,125	961,125
2022-2026	4,360,000	570,000	4,930,000
	<u>8,865,000</u>	<u>2,111,425</u>	<u>10,976,425</u>
Capital appreciation bonds 2045-2055	1,722,405	-	1,722,405
November 2005 Series	2,914,726	-	2,914,726
Total	<u>\$ 13,502,131</u>	<u>\$ 2,111,425</u>	<u>\$ 15,613,556</u>

8. RETIREMENT BENEFITS

Plan Description

The County participates in the New York State and Local Employees' Retirement System (ERS) and the Public Employees' Group Life Insurance Plan. This is a cost-sharing multiple-employer retirement system. The System provides retirement benefits as well as death and disability benefits. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law (NYSRSSL). As set forth in the NYSRSSL, the Comptroller of the State of New York (Comptroller) serves as sole trustee and administrative head of the System. The Comptroller adopts and may amend rules and regulations for the administration and transaction of the business of the Systems and for the custody and control of their funds. The System issues a publicly available financial report that includes financial statements and required supplementary information. That report may be found at: <http://www.osc.state.ny.us/retire/publications/index.php> or obtained by writing to the New York State and Local Retirement Systems, 110 State Street, Albany, NY 12244.

Funding Policy

The System is non-contributory for employees who joined the New York State and Local Employees' Retirement System prior to July 27, 1976, the majority of which are no longer active. After this date, employees contributed 3% of their salary for the first ten years of membership. Employees who joined on or after January 1, 2010, generally contribute 3% of their salary for the entire length of service. Starting April 1, 2013, all new hires are subject to a scaling contribution rate based on their annual salary. The basis for contributions made is as follows:

<u>Wages</u>	<u>Contribution Rate</u>
\$45,000 or less	3.00%
\$45,000.01 to \$55,000	3.50%
\$55,000.01 to \$75,000	4.50%
\$75,000.01 to \$100,000	5.75%
More than \$100,000	6.00%

For the first 3 years of membership, Tier 6 employees' contribution rate is based on annual wages. Thereafter, the contribution rate is based on what employees earned 2 years prior.

Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. Contributions for the current year and two preceding years were equal to 100% of the contributions required, and were as follows:

2016	\$ 3,622,713
2015	\$ 3,914,963
2014	\$ 4,107,876

8. RETIREMENT BENEFITS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

At December 31, 2016, the County reported a net pension liability of \$15,776,549 for its proportionate share of the NYSERS net pension liability. The net pension liability was measured as of March 31, 2016, and the total pension liability used to calculate the net pension liability was determined by the actuarial valuation April 1, 2015. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At December 31, 2016, the County's proportion was .0982945% for NYSERS, which was an increase of .0008614%, from its proportion at share measured at December 31, 2015.

For the year ended December 31, 2016, the County recognized pension expense of \$4,945,392 for NYSERS. At December 31, 2016, The County reported deferred outflows/inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
	<u> </u>	<u> </u>
Differences between expected and actual experience	\$ 79,723	\$ 1,870,047
Changes of Assumptions	4,207,130	-
Net difference between projected and actual earnings on pension plan investments	9,359,514	-
Changes in proportion and differences between the County's contributions and proportionate share of contributions	18,492	676,921
Contributions subsequent to the measurement date	<u>2,717,035</u>	<u>-</u>
	<u>\$ 16,381,894</u>	<u>\$ 2,546,968</u>

8. RETIREMENT BENEFITS (Continued)

\$2,717,035 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Plan's Year Ended March 31:		
2017	\$	2,789,194
2018		2,789,194
2019		2,789,193
2020		2,750,310
2021		-
	\$	<u>11,117,891</u>

Actuarial Assumptions

The plan's total pension liability at March 31, 2016 was determined by using an actuarial valuation as of April 1, 2015, with update procedures used to roll forward the total pension liability to March 31, 2016.

The actuarial valuation used the following actuarial assumptions for the NYSERS:

Actuarial cost method	Entry age normal
Inflation	2.50%
Salary scale	3.8% indexed by service
Projected COLAs	1.3% compounded annually
Decrements	Developed from the Plan's 2015 experience study of the period April 1, 2010 through March 31, 2015
Mortality improvement	Society of Actuaries Scale MP-2014
Investment Rate of Return	7.0% compounded annually, net of investment expenses

Long-term Rate of Return

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of practice (ASOP) No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expect future real rates of return (expected returns, net of pension plan investment expense and inflation) for equities and fixed income as well as historical investment data and plan performance.

8. RETIREMENT BENEFITS (Continued)

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2016 are summarized below:

Asset Type	Target Allocations in %	Long Term Expected Real Rate of Return
Domestic Equity	38%	7.3%
International Equity	13%	8.6%
Private Equity	10%	11.0%
Real Estate	8%	8.3%
Absolute Return	3%	6.8%
Opportunistic Portfolio	3%	8.6%
Real Asset	3%	8.7%
Bonds, Cash & Mortgages	18%	4.0%
Cash	2%	2.3%
Inflation Indexed Bonds	2%	4.0%
	100%	

Discount Rate

The discount rate used to calculate the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents The County's proportionate share of the net pension liability calculated using the discount rate of 7.0%, as well as what The County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.0%) or 1% higher (8.0%) than the current rate:

	1 % Decrease (6.0%)	Current Assumption (7.0%)	1% Increase (8.0%)
Proportionate Share of Net Pension liability (asset)	\$ 35,574,973	\$ 15,776,549	\$ (952,727)

8. RETIREMENT BENEFITS (Continued)

Pension Plan Fiduciary Net Position

The components of the current-year net pension liability of the employers as of March 31, 2016 for ERS follow:

	Pension Plan's Fiduciary Net Position	County's proportionate share of Plan's Fiduciary Net Position	County's allocation percentage as determined by the Plan
Total pension liability	\$ 172,303,544,000	\$ 169,364,907	0.0982945%
Net position	(156,253,265,000)	(153,588,358)	0.0982945%
Net pension liability (asset)	<u>\$ 328,556,809,000</u>	<u>\$ 15,776,549</u>	0.0982945%
Fiduciary net position as a percentage of total pension liability	90.7%	90.7%	

9. OTHER POST EMPLOYMENT BENEFITS

Plan Description

The County provides certain health care benefits for retired employees of the County. The County administers the Retirement Benefits Plan (the "Retirement Plan") as a single-employer defined benefit Other Post-employment Benefit Plan (OPEB).

In general, the County provides health insurance and vision coverage for retired employees and their survivors. Substantially all the County's employees may become eligible for this benefit.

Sheriffs and Deputies are assumed to be covered under 552, a 20 year plan with the New York State Employees' Retirement System. It is assumed these employees will not retire before age 62 before attaining 20 years of service.

Corrections employees are assumed to be covered under 890, a 25 year plan with the New York State Employees' Retirement System. It is assumed these employees will not retire before age 62 before attaining 25 years of service.

All other employees are assumed covered under Tier 4 of the New York State Employees' Retirement System, with early retirement available at age 55 with 5 years of service, and unreduced benefits at age 62 with 5 years or age 55 with 30 years of service. It is assumed these employees will not retire before age 65 before attaining 10 years of service.

The Retirement Plan can be amended by action of the County subject to applicable collective bargaining and employment agreements. The number of retired employees currently eligible to receive benefits at December 31, 2016, was approximately 350. The Retirement Plan does not issue a standalone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the plan.

Funding Policy

The obligations of the Retirement Plan are established by action of the County pursuant to applicable collectible bargaining and employment agreements. The County pays 50-100% of the premium for medical and vision benefits based on the participants hire date and specific collective bargaining agreements and employment agreements. Surviving spouses may elect coverage through the County by paying 100% of the premium.

9. OTHER POST EMPLOYMENT BENEFITS (Continued)

Funding Policy (Continued)

The costs of administering the Retirement Plan are paid by the County. The County currently contributes enough money to the Retirement Plan to satisfy current obligations on a pay-as-you-go basis to cover annual premiums. The amount paid during 2016 by the County was approximately \$4,400,000.

Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with generally accepted accounting principles. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year plus the amortization of the unfunded actuarial accrued liability over a period not to exceed 30 years. The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the Retirement Plan, and the changes in the County's net OPEB obligation:

	<u>Governmental Activities</u>
Annual required contribution	\$ 10,900,500
Interest	1,135,400
Adjustment	<u>(1,280,500)</u>
Annual OPEB cost (expense)	10,755,400
Contributions made	<u>(4,744,400) *</u>
Increase in net OPEB obligation	6,011,000
Net OPEB obligation - beginning of year	<u>37,847,963</u>
Net OPEB obligation - end of year	<u>\$ 43,858,963</u>
Percentage of annual OPEB cost contributed	44.1%

* This is an estimated amount.

Funded Status and Funding Progress

The projection of future benefits for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the Retirement Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Retirement Plan is currently not funded.

The schedule of funding progress presents information on the actuarial value of plan assets relative to the actuarial accrued liabilities for benefits. In the future, the schedule will provide multi-year trend information about the value of plan assets relative to the AAL.

9. OTHER POST EMPLOYMENT BENEFITS (Continued)

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan as understood by the employer and plan members and include the types of benefits provided at the time of the valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2015 actuarial valuation, the following methods and assumptions were used:

Actuarial cost method	Projected unit credit
Discount rate*	3.0%
Unfunded actuarial accrued liability:	
Amortization period	30 years
Amortization method	Level dollar
Amortization basis	Open

* As the plan is unfunded, the assumed discount rate considers that the County's investment assets are low risk in nature, such as money market funds or certificates of deposit.

10. JOINTLY GOVERNED ORGANIZATIONS

Columbia-Greene Community College

The operation of Columbia-Greene Community College is undertaken jointly with Columbia County, under the provisions of Article 126 of the Education Law, and is excluded from the County's financial statements. The College is administered by a Board of Trustees. The majority of the trustees are County Board appointees, apportioned between the two Counties. The Counties are responsible for College costs not funded through state aid or tuition and have individually issued bonds for capital costs. The Counties also assume liability of any College operating fund deficit, should any operating fund deficit be incurred.

The counties' governing boards also retain certain budgetary approval powers. The counties' share of the College's operating budgets is based on enrollment. For the 2014-2015 fiscal year Greene County's share of the unfunded portion of the operating budget was 45% and Columbia County's was 55%.

The County's share of the operating costs for the year ended December 31, 2016 was \$6,867,280. Separate financial statements are issued for the college and can be found at:

Columbia-Greene Community College
4400 Route 23B
Hudson, NY 12534

10. JOINTLY GOVERNED ORGANIZATIONS (Continued)

Capital District Regional Off-Track Betting Corporation

Capital District Regional Off-Track Betting Corporation is a public benefit corporation occupying a seventeen county region, established in 1973 under the provisions of Chapters 346 and 347 of the Laws of the State of New York. The Board consists of one representative from each of the seventeen participating municipalities.

Separate financial statements are issued for the OTB and can be found at:

Capital District Regional Off-Track Betting Corporation
 510 Smith Street
 Schenectady, NY 12305

11. INTERFUND ACTIVITY

During the course of normal operations, the County records numerous transactions between funds including expenditures for the provision of services, as well as transfers between funds to finance various projects or debt payments. Individual interfund receivable and payable balances arising from these transactions as of December 31, 2016, were as follows:

	<u>Interfund Receivable</u>	<u>Interfund Payable</u>
General fund	\$ 2,376,931	\$ 357,728
County road	1,768,316	344,728
County machinery	701,120	489,825
Workers compensation	-	429,269
Capital projects	-	3,088,913
Agency fund	984	136,888
	<u> </u>	<u> </u>
Total	<u>\$ 4,847,351</u>	<u>\$ 4,847,351</u>

Interfund transfers throughout the year ended December 31, 2016, were as follows:

	<u>Operating Transfers In</u>	<u>Operating Transfers Out</u>
General fund	\$ 4,536	\$ 8,787,411
County road fund	8,178,006	213,449
County machinery	708,152	-
Capital projects	116,452	5,682
Community development	32,562	604
Economic development	-	32,562
	<u> </u>	<u> </u>
Total	<u>\$ 9,039,708</u>	<u>\$ 9,039,708</u>

12. TAX ABATEMENT

All real property in New York is subject to taxation unless specific legal provisions grant it exempt status. Real property tax exemptions are granted on the basis of many different criteria, including the use to which the property is put, the owner's ability to pay taxes, the desire of the state and local governments to encourage certain economic or social activities, and other such considerations. Most exemptions are granted under Article 4 of the Real Property Tax Law, but others are authorized by a wide variety of statutes ranging from Article 18-A of the real property tax law, the Agriculture and Markets Law to the Transportation Law. Certain exemptions provide full relief from taxation (wholly exempt property) and others reduce the taxes which would otherwise be payable by varying degrees (partially exempt property). Some exemptions apply to taxes levied for county, city/town, and school purposes, whereas others pertain only to some of these purposes. Yet another difference involves the extent of local government autonomy: while some exemptions are mandated by state law, others are subject to local option and/or local determination of eligibility criteria.

The County is also subject to Mortgage and Sales tax abatements granted by The Greene County Industrial Development Agency ("IDA"). The IDA offers a full exemption of sales tax and mortgage tax to those that qualify, which usually consists of the first year commencing new construction. The amount of mortgage and sales tax abated in the County for the year ended December 31, 2016 was \$11,641.

The County has six real property tax abatement agreements entered into by the IDA. These agreements provide for abatement of real property taxes in exchange for a payment in lieu of taxes (PILOT) in compliance with Tax Exemption Policy. PILOT's are granted in accordance with various activities such as new construction, purchasing of an existing facility, or the improvement or expansion of an existing facility. There are also policies for recapture of PILOTs should the applicant not meet certain criteria. The amount property tax abated in the County for the year ended December 31, 2016 was \$4,668,362.

13. COMMITMENTS AND CONTINGENCIES

Pending Litigation

The County has been named, in the normal course of operations, as a defendant in numerous claims of an indeterminate amount. In the opinion of the County, after considering all relevant facts, the ultimate losses not covered by insurance resulting from such litigation would be immaterial in relation to the financial position of the County.

Self-Insurance

The County sponsors and participates in a self-insurance plan for workers' compensation under Local Law No. 1 and 2, 1956, pursuant to Article 5 of the Workers' Compensation Law. The plan is open to any eligible municipality, school district, or public entity for participation. At December 31, 2016, there were 42 participants, including the County.

The County is responsible for administration of the plan and its reserves. Participant contributions, which are financed on a pay-as-you-go basis, are financed on an estimated claim basis with excess contributions transferred to the reserve at the end of the fiscal year. Liabilities are recorded when it is probable that a loss has been incurred and the amount of loss can be reasonably estimated. Liabilities for incurred losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their present value using expected future investment yield assumptions of 3%. These liabilities are recorded at their present value of \$3,974,635 in the countywide statement of net position, which represents the portion to be liquidated with expendable and available financial resources as of December 31, 2016. Benefits and awards expenditures for the year ended December 31, 2016, were \$1,407,896.

13. COMMITMENTS AND CONTINGENCIES (Continued)

Grant Programs

The County participates in a number of grant programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The County believes, based upon its review of current activity and prior experience, the amount of disallowances resulting from these audits, if any, will not be significant to the County's financial position or results of operations.

Public Health Reimbursement

The County Public Health Department recognizes revenue when earned based upon tentative rates that are subject to audit and retroactive adjustment by third-party payers. There has been no provision made in these financial statements for future audit settlements or rate adjustments.

Tobacco Settlement

The State of New York is estimated to receive approximately \$25 billion over the next 25 years as a result of a comprehensive settlement among 46 states and U.S. territories and all the major tobacco companies. The settlement represents reimbursement to the State for medical costs incurred, primarily paid by Medicaid, from treating smoking-related illnesses. Since the counties of the State and New York City pay a share of Medicaid costs, the State has apportioned approximately half the settlement funds to these localities.

Construction Commitments

The County has various commitments with contractors for the completion of capital projects.

14. SUBSEQUENT EVENT

In September 2017, the County legislature authorized the issuance of \$5,000,000 in serial bonds to finance a portion of the costs of certain capital projects to be undertaken by the Columbia Greene Community College.

15. ACCOUNTING PRONOUNCEMENTS ISSUED NOT YET IMPLEMENTED

In June 2015, the GASB issued Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. The objective of this Statement is to improve the usefulness of information about postemployment benefits other than pension (other postemployment benefits or OPEB) included in the general purposes external financial reports of statement local governmental OPEB plans for making decisions and assessing accountability. The County is required to adopt the provisions of Statement No. 74 for the year ending December 31, 2017.

In June 2015, the GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pension (other postemployment benefits or OPEB). The County is required to adopt the provisions of Statement No. 75 for the year ending December 31, 2018.

15. ACCOUNTING PRONOUNCEMENTS ISSUED NOT YET IMPLEMENTED (Continued)

In January 2016, the GASB issues Statement No. 80, *Blending Requirements for Certain Component Units; an Amendment of GASB Statement No. 14*. The objective of this Statement is to improve financial reporting by clarifying the financial statement presentation requirements for certain component units. This Statement amends the blending requirement established in paragraph 53 of Statement No. 14, The Financial Reporting Entity, as amended. The County is required to adopt the provisions of Statement No. 80 for the year ending December 31, 2017.

In March 2016, the GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*. The objective of this Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The County is required to adopt the provisions of Statement No. 81 for the year ending December 31, 2017.

In March 2016, the GASB issued Statement No. 82, *Pension Issues; an amendment of GASB Statements No. 67, No. 68, and No. 73*. The objective of this Statement is to address certain issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The County is required to adopt the provisions of Statement No. 82 for the year ended December 31, 2017 or 2018, pending the measurement date of the employer's pension liability.

In November 2016, the GASB issued Statement No. 83, *Certain Asset Retirement Obligations*. This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. This Statement requires that recognition occur when the liability is both incurred and reasonably estimable. This Statement also requires the measurement of an ARO to be based on the best estimate of the current value of outlays expected to be incurred. The best estimate should include probability weighting of all potential outcomes, when such information is available or can be obtained at reasonable cost. The County is required to adopt this Statement for the year ended December 31, 2019.

The County has not assessed the impact of these statements on its future financial statements.

REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

GREENE COUNTY, NEW YORK

**SCHEDULE OF FUNDING PROGRESS - OTHER POST EMPLOYMENT BENEFITS PLAN (UNAUDITED)
FOR THE YEAR ENDED DECEMBER 31, 2016**

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL) - Entry Age	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
1/1/2015	\$ -	\$ 149,652,500	\$ 149,652,500	0.0%	N/A	N/A
1/1/2013	\$ -	\$ 108,707,100	\$ 108,707,100	0.0%	N/A	N/A
6/1/2010	\$ -	\$ 161,472,500	\$ 161,472,500	0.0%	N/A	N/A

The accompanying notes are integral part of these schedules.

GREENE COUNTY, NEW YORK

**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY (ASSET) (UNAUDITED)
FOR THE YEAR ENDED DECEMBER 31, 2015**

NEW YORK STATE EMPLOYEES' RETIREMENT SYSTEM PLAN	Last 10 Fiscal Years (Dollar amounts displayed in thousands)									
	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Proportion of the net pension liability (asset)	0.0982945%	0.0974331%								
Proportionate share of the net pension liability (asset)	\$ 15,776.5	\$ 3,291.5								
Covered-employee payroll	\$ 22,175.6	\$ 21,207.1								
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	71.14%	15.52%								
Plan fiduciary net position as a percentage of the total pension liability (asset)	90.7%	98.0%								

Information for the periods prior to implementation of GASB 68 is unavailable and will be completed for each year going forward as they become available.

GREENE COUNTY, NEW YORK

**SCHEDULE OF CONTRIBUTIONS - PENSION PLANS (UNAUDITED)
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Last 10 Fiscal Years (Dollar amounts displayed in thousands)									
	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
NEW YORK STATE EMPLOYEES' RETIREMENT SYSTEM PLAN										
Contractually required contribution	\$ 3,622.7	\$ 3,915.0								
Contributions in relation to the contractually required contribution	3,622.7	3,915.0								
Contribution deficiency (excess)	\$ -	\$ -								
Covered-employee payroll	\$ 22,175.6	\$ 21,207.1								
Contributions as a percentage of covered-employee payroll	16.34%	18.46%								

Information for the periods prior to implementation of GASB 68 is unavailable and will be completed for each year going forward as they become available.

SUPPLEMENTARY INFORMATION

GREENE COUNTY, NEW YORK

SCHEDULE OF COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2016

	County Road	County Machinery	Community Development	Economic Development	Total
ASSETS:					
Cash	\$ 1,406,202	\$ 1,399,087	\$ 1,874,596	\$ -	\$ 4,679,885
Restricted cash	507	2,555	-	-	3,062
Taxes receivable, net of an allowance for uncollectible taxes	-	-	-	-	-
Accounts receivable	-	43,956	-	-	43,956
Due from other funds	1,768,316	701,120	-	-	2,469,436
State and federal receivables	193,672	-	-	-	193,672
Due from other governments	-	-	-	-	-
Prepaid expenditures	83,336	14,402	-	-	97,738
Notes receivable	-	-	2,527,085	-	2,527,085
Total assets	<u>\$ 3,452,033</u>	<u>\$ 2,161,120</u>	<u>\$ 4,401,681</u>	<u>\$ -</u>	<u>\$ 10,014,834</u>
LIABILITIES:					
Accounts payable	\$ 268,373	\$ 116,154	\$ -	\$ -	\$ 384,527
Due to ERS	262,726	36,151	-	-	298,877
BAN payable	-	-	-	-	-
Due to other funds	344,728	489,825	-	-	834,553
Due to other governments	-	-	29,588	-	29,588
Accrued liabilities	-	-	-	-	-
Total liabilities	<u>875,827</u>	<u>642,130</u>	<u>29,588</u>	<u>-</u>	<u>1,547,545</u>
DEFERRED INFLOWS OF RESOURCES:					
Community development loan repayments	-	-	2,527,085	-	2,527,085
Unearned revenue - PILOT	-	-	-	-	-
Unearned revenue - delinquent property taxes	-	-	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>2,527,085</u>	<u>-</u>	<u>2,527,085</u>
FUND BALANCE:					
Nonspendable					
Prepaid expenditures	<u>83,336</u>	<u>14,402</u>	<u>-</u>	<u>-</u>	<u>97,738</u>
Total nonspendable fund balance	<u>83,336</u>	<u>14,402</u>	<u>-</u>	<u>-</u>	<u>97,738</u>
Restricted					
Restricted for liability	-	-	-	-	-
Restricted for repairs	-	-	-	-	-
Restricted capital improvement fund	-	-	-	-	-
Restricted for debt service	507	2,555	-	-	3,062
Total restricted fund balance	<u>507</u>	<u>2,555</u>	<u>-</u>	<u>-</u>	<u>3,062</u>
Assigned					
Appropriated for subsequent years expenditures	400,000	250,000	-	-	650,000
Unappropriated	79,387	88,101	-	-	167,488
Other assigned	2,012,976	1,163,932	1,845,008	-	5,021,916
Total assigned fund balance	<u>2,492,363</u>	<u>1,502,033</u>	<u>1,845,008</u>	<u>-</u>	<u>5,839,404</u>
Unassigned					
Total fund balance	<u>2,576,206</u>	<u>1,518,990</u>	<u>1,845,008</u>	<u>-</u>	<u>5,940,204</u>
Total liabilities, deferred inflows of resources, and fund balance	<u>\$ 3,452,033</u>	<u>\$ 2,161,120</u>	<u>\$ 4,401,681</u>	<u>\$ -</u>	<u>\$ 10,014,834</u>

GREENE COUNTY, NEW YORK

SCHEDULE OF COMBINING STATEMENT OF REVENUE, EXPENDITURES, AND CHANGE IN FUND BALANCE - NON-MAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2016

	County <u>Road</u>	County <u>Machinery</u>	Community <u>Development</u>	Economic <u>Development</u>	<u>Total</u>
REVENUE:					
Real property taxes	\$ -	\$ -	\$ -	\$ -	-
Real property tax items	-	-	-	-	-
Sales and use taxes	-	-	-	-	-
Departmental income	-	-	536,322	-	536,322
Intergovernmental charges	-	990,820	-	-	990,820
Use of money and property	985	100	-	1	1,086
Licenses and permits	-	-	-	-	-
Fines and forfeitures	-	-	-	-	-
Sale of property and compensation for loss	1,469	336,191	-	-	337,660
Miscellaneous local sources	740	93,480	-	-	94,220
State aid	2,088,656	-	-	-	2,088,656
Federal aid	-	-	161,230	-	161,230
	<u>2,091,850</u>	<u>1,420,591</u>	<u>697,552</u>	<u>1</u>	<u>4,209,994</u>
Total revenue					
EXPENDITURES:					
General governmental support	-	-	-	-	-
Education	-	-	-	-	-
Public safety	142,448	-	-	-	142,448
Health	-	-	-	-	-
Transportation	6,368,322	1,755,440	-	-	8,123,762
Economic Assistance and Opportunity	-	-	275,606	-	275,606
Culture and recreation	-	-	-	-	-
Home and community services	-	-	-	-	-
Employee benefits	2,060,824	397,263	-	-	2,458,087
Debt service - principal	413,600	96,800	-	-	510,400
Debt service - interest	138,650	32,450	-	-	171,100
	<u>9,123,844</u>	<u>2,281,953</u>	<u>275,606</u>	<u>-</u>	<u>11,681,403</u>
Total expenditures					
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	<u>(7,031,994)</u>	<u>(861,362)</u>	<u>421,946</u>	<u>1</u>	<u>(7,471,409)</u>
OTHER SOURCES (USES):					
Premium on issuance of debt	-	-	-	-	-
Interfund transfers in	8,178,006	708,152	32,562	-	8,918,720
Interfund transfers (out)	(213,449)	-	(604)	(32,562)	(246,615)
	<u>7,964,557</u>	<u>708,152</u>	<u>31,958</u>	<u>(32,562)</u>	<u>8,672,105</u>
Total other sources (uses)					
CHANGE IN FUND BALANCE	932,563	(153,210)	453,904	(32,561)	1,200,696
FUND BALANCE - beginning of year	<u>1,643,643</u>	<u>1,672,200</u>	<u>1,391,104</u>	<u>32,561</u>	<u>4,739,508</u>
FUND BALANCE - end of year	<u>\$ 2,576,206</u>	<u>\$ 1,518,990</u>	<u>\$ 1,845,008</u>	<u>\$ -</u>	<u>\$ 5,940,204</u>

The accompanying notes are integral part of these schedules.

REQUIRED REPORTS UNDER THE UNIFORM GUIDANCE

GREENE COUNTY, NEW YORK

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2016**

<u>Federal Grantor/Pass-Through Grantor/Program Title</u>	<u>Federal CFDA Number</u>	<u>Pass through Number</u>	<u>Federal Expenditures</u>
U.S. Department of Agriculture/ Passed through New York State Department of Social Services State Administrative Matching Grant for Supplemental Nutrition Assistance Program	10.561	NA	\$ <u>637,807</u>
Total U.S. Department of Agriculture			<u>637,807</u>
Department of Housing and Urban Development/ Community Development Block Grants	14.228	N/A	77,957
Passed through State Department of Housing and Community Renewal/ Community Development Block Grants	14.228	N/A	28,429
Community Development Block Grants	14.228	477ME9-14	<u>161,231</u>
Subtotal Federal CFDA Number 14.228			<u>267,617</u>
Total U.S. Department of Housing and Urban Development			<u>267,617</u>
U.S. Department of Transportation/ Passed through New York State Department of Transportation/ Highway Planning and Construction	20.205	various	<u>1,741,861</u>
Metropolitan Transportation Planning and State nand Non-Metropolitan Planning and Research	20.505	D033831	5,231
Metropolitan Transportation Planning and State nand Non-Metropolitan Planning and Research	20.505	D034660	44,522
Metropolitan Transportation Planning and State nand Non-Metropolitan Planning and Research	20.505	D038830	<u>3,030</u>
Subtotal Federal CFDA Number 20.505			<u>52,783</u>
Total U.S. Department of Transportation			<u>1,794,644</u>
U.S. Department of Education/ Passed through State Department of Education/ Special Education- Grants for Infants and Families	84.181	C-027482	<u>24,643</u>
Total U.S. Department of Education			<u>24,643</u>
U.S. Department of Health and Human Services/ Passed through New York State Department of Health/ Hospital Preparedness Program and Public Health Emergency Preparedness Aligned Cooperative Agreements	93.074	15-0687-01	40,817
Family Planning Service	93.217	C-027023	35,122
Immunization Grant	93.268	C-028294	33,609
Ebola Support	93.823	NA	35,919
Maternal and Child Health Services Block Grant to the States	93.994	C-027023	25,986
Maternal and Child Health Services Block Grant to the States	93.994	C-030895	10,456
Maternal and Child Health Services Block Grant to the States	93.994	C-024619	<u>20,099</u>
Subtotal Federal CFDA Number 93.994			<u>56,541</u>

The accompanying notes are an integral part of this schedule.

GREENE COUNTY, NEW YORK

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued)
FOR THE YEAR ENDED DECEMBER 31, 2016**

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Pass through Number	Federal Expenditures
Passed through New York State Office of Temporary and Disability Assistance/ Family Planning Service	93.217	NA	28,264
Temporary Assistance For Needy Families	93.558	NA	3,144,816
Child Support Enforcement (Title IV-D)	93.563	NA	232,414
Low Income Home Energy Assistance	93.568	NA	2,095,989
Child Care and Development Block Grant (A)	93.575	NA	560,882
Foster Care - Title IV E	93.658	NA	1,574,736
Adoption Assistance	93.659	NA	411,082
Social Services Block Grant	93.667	NA	468,187
Medical Assistance Program	93.778	NA	<u>1,131,518</u>
			<u>9,647,888</u>
<i>Aging Cluster</i>			
Passed through New York State Office for the Aging/ Special Programs for Aging, Title III, Part B - Grants for Supportive Services for Senior Centers	93.044	NA	58,251
Special Programs for Aging, Title III, Part C - Nutrition service	93.045	NA	<u>75,992</u>
			<u>134,243</u>
Passed through New York State Office of Temporary and Disability Assistance/ Nutrition Services Incentive Program	93.053	NA	<u>54,507</u>
<i>Subtotal Aging Cluster</i>			<u>188,750</u>
Special Programs for Aging, Title III, Part D - Disease Prevention and Health Promotion	93.043	NA	6,060
Special Programs for Aging, Title III, Part E - Older Americans Act	93.052	NA	<u>22,246</u>
			<u>28,306</u>
Passed through State Office of Alcoholism and Substance Abuse Services/ Prevention and Treatment of Substance Abuse Block Grant	93.959	NA	<u>276,841</u>
Total U.S. Department of Health and Human Services			<u>10,343,793</u>
Corporation for National and Community Service/ Retired and Senior and Volunteer Program	94.002	NA	<u>68,360</u>
Total Corporation for National and Community Service			<u>68,360</u>
U.S. Department of Homeland Security/			
Passed through New York State Division of Homeland Security and Emergency Services/ Hazard Mitigation Grant	97.039	C000721	<u>82,129</u>
Emergency Management Performance Grants	97.042	T838555	23,512
Emergency Management Performance Grants	97.042	T838565	10,977
Emergency Management Performance Grants	97.042	C198391	64,800
Emergency Management Performance Grants	97.042	C198445	147,049
Emergency Management Performance Grants	97.042	C198523	<u>151,052</u>
Subtotal Federal CFDA Number 97.042			<u>397,390</u>
Homeland Security Grant Program	97.067	C198492	793,662
Homeland Security Grant Program	97.067	C970840	28,662
Homeland Security Grant Program	97.067	C970850	<u>59,527</u>
Subtotal Federal CFDA Number 97.067			<u>881,851</u>
Total U.S. Department of Homeland Security			<u>1,361,370</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS			<u>\$ 14,498,234</u>

The accompanying notes are an integral part of this schedule.

GREENE COUNTY, NEW YORK

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2016

1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of Greene County, New York (County), under programs of the federal government for the year ended December 31, 2016. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative requirements, Cost Principles, and Audit requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows for the County.

2. BASIS OF ACCOUNTING

Expenditures reported in the Schedule are presented in conformity with accounting principles generally accepted in the United States and amounts presented are derived from the County's general ledger.

The County has not elected to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

3. INDIRECT COSTS

Indirect costs are included in the reported expenditures to the extent that such costs are included in the federal financial reports used as the source document for the data presented.

4. MATCHING COSTS

Matching costs, (i.e. the County's share of certain program costs), are not included in the reported expenditures.

5. SUB-RECIPIENTS

No amounts were provided to sub-recipients.

6. NONCASH AWARDS

A significant portion of federal award programs do not involve cash awards to the County. The value of these noncash awards has been recorded as expenditures on the Statement of Expenditures of Federal Awards. Those relating to the County are as follows:

<u>Program Title</u>	<u>Federal CFDA Number</u>	<u>Amount</u>
U.S. Department of Health and Human Services:		
Family Planning Services	93.217	\$ 63,386
Low Income Home Energy Assistance		
Value of NYS Comptroller expenditures	93.568	\$ 2,095,989

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

September 21, 2017

To the County Legislature of Greene County:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, the aggregate remaining fund information and budgetary comparison information for General Fund of Greene County, New York (County) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 21, 2017. Our report includes a reference to other auditors who audited the financial statements of the Greene County Soil and Water Conservation District, Greene County Industrial Development Agency, and Greene Tobacco Asset Securitization Corporation, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

(Continued)

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS* (Continued)

Internal Control over Financial Reporting (Continued)

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

September 21, 2017

To the County Legislature of Greene County:

Report on Compliance for Each Major Federal Program

We have audited Greene County, New York's (the "County") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2016. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirement, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

Opinion on Each Major Federal Program

In our opinion, Greene County, New York complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2016.

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(Continued)

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND
ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**
(Continued)

Report on Internal Control over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

GREENE COUNTY, NEW YORK

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2016

Section I—Summary of Auditor’s Results

Financial Statements

Type of auditor’s report issued on whether the financial statements were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? ___ yes X no
- Significant deficiency(ies) identified? ___ yes X none reported

Noncompliance material to financial statements noted? ___ yes X no

Federal Awards

Internal control over major programs:

- Material weakness(es) identified? ___ yes X no
- Significant deficiency(ies) identified? ___ yes X none reported

Type of auditor’s report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance? ___ yes X no

Identification of major programs:

<u>CFDA Number(s)</u>	<u>Name of Federal Program or Cluster</u>
20.205	Highway Planning and Construction
93.658	Foster Care Title IV-E
97.067	Homeland Security Grant Program

GREENE COUNTY, NEW YORK

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)
FOR THE YEAR ENDED DECEMBER 31, 2016**

Section I—Summary of Auditor’s Results (Continued)

Dollar threshold used to distinguish between type A and type B programs:

\$750,000

Auditee qualified as low-risk auditee?

 X yes no

Section II—Financial Statement Findings

No findings were noted.

Section III—Federal Award Findings and Questioned Costs

We noted no instances of significant deficiencies, material weaknesses, or noncompliance, including questioned costs, that are required to be reported under the Uniform Guidance.